GTA 41-01-002

CIVIL AFFAIRS
ARTS,
MONUMENTS,
AND ARCHIVES
GUIDE

MARCH 2005

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INTRODUCTION

The cultural heritage of a country is its soul, its memory, and its meaning. In the past, plunder has often followed warfare and natural disaster.

Archaeological finds are like words of a poem: their meaning and value depend on their physical arrangement and context. When they are removed from their context, they might be pretty, but their original meaning is lost. The loss of information is permanent.

Damage to historic monuments, religious buildings, and sacred places such as shrines or cemeteries can occur accidentally when they are in the midst of warfare or disaster. However, intentional or gratuitous damage to undefended cultural heritage by invading or occupying forces is expressly forbidden in the Geneva Convention IV, Articles 33 and 53, and other binding agreements and laws.

Under certain circumstances in the course of their duties, Soldiers will be responsible for cultural property or heritage sites damaged by or at risk from fire, flood, artillery, or other emergency event. This aid is intended to guide Soldiers’ decisions and actions until heritage professionals can be summoned.

This aid assists CA Soldiers and G-5 staffs conducting CA activities in support of interagency and multinational forces military commanders throughout the scope of operations. Any Soldier concerned with or placed in a situation where he is responsible for the protection, safeguarding, preservation, restoration, or rehabilitation of and restitution to their rightful owners of damaged or endangered cultural property within areas under military control may also use...
this aid. It should be used with Field Manual (FM) 3-05.401, Civil Affairs Tactics, Techniques, and Procedures; Graphic Training Aid (GTA) 41-01-001, Civil Affairs Planning and Execution Guide; and applicable operation plans (OPLANs).

The proponent of this aid is the United States Army John F. Kennedy Special Warfare Center and School (USAJFKSWCS). Submit comments and recommended changes to Commander, USAJFKSWCS, ATTN: AOJK-DTD-CA, Fort Bragg, NC 28310-5000.

Unless this publication states otherwise, masculine nouns and pronouns do not refer exclusively to men.

capacities in diverse fields. In short, UNESCO promotes international cooperation among its 190+ Member States and six Associate Members in the fields of education, science, culture and communication. (UNESCO Web site)

Usufruct. Right of use of enemy government property at no cost, in effect as a trustee, and without any degradation or deterioration to the property occupied. Under the Hague Regulations of 1907, Article 53, an army of occupation can only take possession of cash, funds, and realizable securities that are strictly the property of the State, depots of arms, means of transport, stores and supplies, and generally all movable property belonging to the state that may be used for military operations. Under Article 55, “the occupying State shall be regarded only as administrator and usufructuary of public buildings, real estate, forests, and agricultural estates belonging to the hostile State, and situated in the occupied country. It must safeguard the capital of these properties, and administer them in accordance with the rules of usufruct.” Under Article 46, private property cannot be confiscated. (Hague Convention of 1907, Article 55)

Vital record. A record containing information essential to reestablish or continue an organization in the event of a disaster. Vital records comprise the records necessary to recreate the organization’s legal and financial status and to determine the rights and obligations of employees, customers, stockholders, and citizens. (Society of American Archivists)
WHAT IS CULTURAL PROPERTY?

Cultural heritage and cultural property comprise the full range of nonrenewable remains or products of human activity or occupation. Examples include—

- Historic and ancient buildings or their ruins.
- Works of art.
- Archaeological sites and artifacts.
- Shipwrecks.
- Museum and library collections.
- Sacred places such as sanctuaries, shrines, churches, mosques, temples, and cemeteries.

In short, cultural property is the tangible representation of significant human events, beliefs, and values.

WHY DO WE NEED TO PROTECT CULTURAL PROPERTY?

Protection of cultural property is mandated by federal and international law. Violators will be prosecuted in court and in the blaze of media attention.

GENERAL PRINCIPLES

Because of its emotional context, cultural property is particularly vulnerable in times of conflict. Combatants may exact political retribution by targeting symbols of their enemies’ cultural identity. There is also the question of competing priorities for limited resources in securing the cultural properties. There is the temptation for wanton looting and destruction for either money or power.

All ranks within a unit must be aware of the requirement to protect cultural property. It is equally critical that all commanders up and down the chain of command receive a briefing from the Judge Advocate General (JAG) office on the laws governing cultural property. These laws include...
federal, international, local, civilian, and military. The JAG office briefing would be given before unit deployment as a response to a natural disaster here in the United States or entry into a combat zone elsewhere.

CA Soldiers may not be able to stop damage. However, CA Soldiers can reduce the risk of further destruction if they keep the following general principles in mind when they are responsible for cultural property or sites:

1. **Planning.** In advance of a mission, gain as much information as possible about what kinds of cultural resources might be encountered. Use this information to prepare for appropriate action with the appropriate materials or equipment.

2. **Identification of cultural heritage resources and the people responsible for them.** First, gather and exchange information. Identify monuments, museums, libraries, archives, religious buildings, and any other institutions or collections at risk. Since during peacetime some person or organization is responsible for the place in question, find out who or what that authority is. Engage the authority as soon as conditions permit. (The authority will be the best source of information on previous status of the place, what has happened, and what needs doing first. The authority will also know about any relevant records or registers that might exist.) Keep notes as you go, and keep the appropriate authorities up to date on your plans.

3. **Technical advisors.** Find out who are the best technical advisors, and contact them as soon as possible. After a collections often utilize the word _provenience_, defining an object in terms of a specific geographic location of origin. For scientific collections, the acceptable term is _locality_, meaning specific geographic point of origin. (American Association of Museums)

**Records.** ...All books, papers, maps, photographs, machine-readable materials, or other documentary materials, regardless of physical form or characteristics, made or received by an agency of the United States Government under Federal law or in connection with the transaction of public business and preserved or appropriate for preservation by that agency or its legitimate successor as evidence of the organization, functions, policies, decisions, procedures, operations, or other activities of the Government or because of the informational value of the data in them. (Section 3301, Title 44, United States Code [44 USC 3301])

**Registrar.** An individual assigned the responsibility for the processing of an object into a collection and maintaining the records for the management as well as its final disposition. A registrar also often arranges loans, shipping, customs and insurance that is relative to that object. (American Association of Museums)

**Requisition.** Taking of movable or immovable property only for occupation needs. It can only be used in the occupied territory where it was found. The owner must be compensated for his property as soon as possible. (Annex to Hague Convention No. IV, 18 October 1907, Articles 46–48, and Geneva Convention Relative to the Protection of Civilian Persons in Time of War, 12 August 1949, Articles 52–66)
quick assessment of the situation, start communicating with experts. (Sometimes doing nothing is better than doing something wrong.)

Documentation. Create accurate documentation. Documentation is very important when canvassing an impact area or a new location. It is also very important to ensure the safety and preservation of individual objects. In addition to immediate photographic documentation, a full inventory of buildings and collections (library, archive, and museum) should be undertaken if the property has been disturbed in any way. To create accurate documentation—

- Document the situation, global positioning system (GPS) quadrants, conditions, and relevant notes.
- Document photographically the situation as you encounter it in as much detail as possible.
- Use the best camera available, and protect the film, videotape, or digital records from loss or deterioration. These records will be invaluable when the professionals arrive.
- Determine from local professional staff or responsible individuals if an inventory exists and if it is up to date.
- Assist local staff by providing appropriate tools for conducting an inventory.

Conditions of imminent destruction or collapse. Take action without advice of preservation or conservation professionals only if the building or collection is in
• immediate danger of destruction or collapse. If destruction or collapse is imminent—
  • Extinguish active fire or stanch flooding.
  • Prohibit demolition or debris removal, except under supervision and as a public safety measure.
  • Do as little as possible, and as much as necessary to stop active damage and avoid further damage.
• Protection. Place cultural structures off limits to military and civilian personnel, and post security around the area. Inform the chain of command of particularly valuable or sensitive material so it can be sealed or isolated.

SCENARIOS
When dealing with cultural property, Soldiers may find themselves faced with several scenarios. These scenarios may include archaeological (Figure 1, pages 6 and 7); museum, library, or archives (Figure 2, pages 8 through 11); or monument, site, or compounds (Figure 3, pages 11 through 15).

Who has authority?
• Identify the local and central individuals and institutions responsible for the site.
What is valued?
• Ask the staff or responsible parties for an assessment of how they value the site.
• Get coordinates of the entire anticipated site and the actual site.

Figure 1. Archaeological Site Scenario
What problems can be expected?
- Unsafe or damaged structures.
- Ongoing looting of site.
- Land mines and unexploded ordnance.
- Inappropriate use by refugees or others (for example, temporary habitation). Farming or grazing livestock may be common practice; however, before accepting their presence, check with local authorities.
- Competing claims of ownership.
- Uncovering of unknown archaeological sites, geological formations, or fossils by extreme weather or natural disasters.

What types of damage can be expected?
- Bomb damage.
- Vehicular damage.
- Digging by army.
- Digging by looters.

What to do and what not to do:
Do—
- Document site condition through photographs.
- Post guards to prevent looting.
- Post notices if site is mined or has unexploded ordnance, and inform appropriate military authority.
- Inform local staff or responsible individuals of what you are doing, and enlist their aid.

(Monuments. 1. The concept of a historic monument embraces not only the single architectural work but also the urban or rural setting in which is found the evidence of a particular civilization, a significant development or a historic event. This applies not only to great works of art but also to more modest works of the past which have acquired cultural significance with the passing of time. (Venice Charter, Article 1) 2. Architectural works, works of monumental sculpture and painting, elements or structures of an archaeological nature, inscriptions, cave dwellings, and combinations of features that are of outstanding universal value from the point of view of history, art, or science. (UNESCO World Heritage Convention, Article 1)

(Museums. 1. This industry comprises establishments primarily engaged in the preservation and exhibition of objects of historical, cultural, and/or educational value. (U.S. Customs Service) 2. A museum is a nonprofit, permanent institution in the service of society and of its development, and open to the public that acquires, conserves, researches, communicates, and exhibits, for purpose of study, education and enjoyment, material evidence of people and their environment. In addition to institutions designated as “museums” the following qualify as museums for the purposes of this definition: (i) Natural, archaeological and ethnographic monuments and sites and historical monuments and sites of a museum nature that acquire, conserve, and communicate material evidence of people and their environment; (ii) Institutions holding collections of and

Figure 1. Archaeological Site Scenario (Continued)
Maintain communication with local staff, and make periodic inspections of the site.

Do not—
* Occupy the site with a military unit. Any occupation or activity on the site that disturbs the surface in any way will damage the site further. The only exception to this is demining or removing unexploded ordnance.
* Conduct any excavation or attempt restoration of the site buildings.
* Use the area or the surrounding area as landing strips or pickup zones. The rotor wash will generate an unacceptable wind force that can unearth sites and sandblast exposed areas, prematurely eroding the structure.

Who has authority?
* Identify the local and central individuals and institutions responsible for the site.

What is valued?
* Ask the staff or responsible parties for an assessment of how they value the site.
* Get coordinates of the entire anticipated site and the actual site.

What problems can be expected?
* Unsafe or damaged structures.
* Ongoing looting of site.
* Land mines and unexploded ordnance.
* Inappropriate use by refugees or others (for example, temporary habitation).

Figure 2. Museum, Library, or Archives Scenario

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**Location record.** A file or a portion of a file or a notation that specifies the exact and current location of all objects located in a collection. In a disaster, this record is also an annotation of all the temporary repositories where the object has been until it is returned to its rightful place, whether that is on exhibit or in storage. (American Association of Museums)

**Manuscripts.** Individual documents or groups of records having historical value or significance that are not “official records” of university departments or offices. These include personal papers (written or typewritten), individual documents of special importance, collections of documents, and the records of nonuniversity organizations. (Society of American Archivists)

**Mitigation.** Actions or treatment which lessen, eliminate, or compensate for the adverse effects of undertakings to historic properties. These actions may include, but are not limited to: (1) moving the undertaking to avoid effects; (2) reducing the extent of the effects by redesigning the undertaking; (3) compensating for the effects by repairing, rehabilitating, or restoring the affected historic properties; (4) preservation and protection actions during actual implementation of the undertaking; and or (5) compensating for the effect by documenting the historic property, moving the historic property to a protected area, or conducting data recovery. (Secretary of Interior’s Standards and Guidelines Note on Documentation and Treatment of Historic Properties, Historical Documentation, Architectural and Engineering Documentation, and Archeological Documentation)

**Municipal property.** Property owned by the citizens of the town that must be treated like private property and cannot be
What types of damage can be expected?
- Bomb damage.
- Natural disaster damage.
- Booby traps.
- Appropriation.
- Vandalism by looters.

How can buildings be protected?
- Prevent damage or further damage.
- Estimate relative location of active front.
- Estimate proximity of military targets.
- Estimate concentration of troops.
- Estimate prevalence of long-range and aerial bombardment.

What to do and what not to do:
Do—
- Contact structural engineer, fire protection personnel, contractors, and architects who may know of the building and its construction history.
- Remove debris and any fire hazards.
- Turn off all water and gas services, including storage tanks.
- Seal off soil drains.
- Support door and window heads where lintels have been burnt.
- Consolidate holes and chases in wall faces where beams and bond timbers have been consumed.
- Provide temporary roof, and seal windows, if necessary. Render as weathertight and airtight as possible.
- Photograph all stages of clearing, protection, and repair.
- Photograph any evidence about the time of and the amount of damage to the building.
- Document written and photographic evidence of earlier buildings uncovered by a fire or artillery blast. Protect the discovery and the current structure.
- Provide adequate security around the building.
- Estimate relative location of active fronts, military targets, and concentration of troops that will impact stabilization efforts.
- Determine location of load-bearing walls, and map the location of the weight of the building and/or contents.
- Search debris, and salvage any fittings or features of value that remain, removing them from exposure or neglect. This is especially important if the building has to be destroyed.

Do not—
- Wash walls to remove “dirt,” as murals may be under residue.
- Erect supports or temporary buttresses without professional technical advice. Misplaced supports can destabilize other portions of the building.
- Destroy distinctive original features.

Figure 2. Museum, Library, or Archives Scenario
(Continued)
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Donation (also known as an instrument of donation or deed of gift). A contract transferring title to personal property without recompense. This signed instrument establishes and sets down conditions governing the transfer of title to documents and specifies any restrictions on access or use. (Society of American Archivists)

Due diligence. The care that a reasonable person exercises under the circumstances to avoid harm to other persons or their property. (Merriam-Webster’s Collegiate Dictionary, Tenth Edition)

Emergency action. Such action can be taken when sites are in jeopardy from pillage, dismantling, dispersal, or fragmentation that is, or threatens to be, of crisis proportions. (UNESCO web site)

Ethnological object. Product of a tribal or nonindustrial society that is important to the cultural heritage of a people because of its distinctive characteristics, comparative rarity, or its contribution to the knowledge of the origins, development, or history of that people. (Convention on Cultural Property Implementation Act. Partial text of Public Law 97-446 [House of Representatives 4566], 96 Statute 2329, approved 12 January 1983; as amended by Public Law 100-204 [House of Representatives 1777], 101 Statute 1331, approved 22 December 1987)

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Donation

- Sandblast facades.
- Build additions or alterations that cannot be removed without impairing the underlying structure.
- Assume that the only damage is that which can be seen by the naked eye. Buildings will often have secondary or incidental damage.

Figure 2. Museum, Library, or Archives Scenario (Continued)

Who has authority?
Identify the owners, landlords, real estate agents, and local and central individuals and institutions responsible for the site.

What is valued?
- Ask the staff or responsible parties for an assessment of how they value the site. Check with insurance adjusters who may be on site.
- Get coordinates of the entire anticipated site and the actual site.

What problems can be expected?
- Unsafe or damaged structures.
- Ongoing looting of site.
- Land mines and unexploded ordnance.
- Inappropriate use by refugees or others (for example, temporary habitation).
- Competing claims of ownership and responsibility.
- Traditional engineering solutions may conflict with or damage cultural value.

Figure 3. Monument (Secular or Religious), Site, or Compound Scenario

11
Access may be delayed or restricted, even during renovation, if damage is discovered that will impact on human life. Human life is more important than the structural integrity of the building.

Stabilization of buildings cannot be done only on one dimension. Assess stabilization by considering environmental hazards and multiple hazards to protect structures from water, fire, wind, (uncontrolled) freezing, hazardous materials, and civil unrest.

What types of damage can be expected?

- Bomb damage.
- Natural disaster damage.
- Booby traps.
- Appropriation by army.
- Vandalism by looters.

How can buildings be protected?

- Prevent damage or further damage.
- Estimate relative location of active front.
- Estimate proximity of military targets.
- Estimate concentration of troops.
- Estimate prevalence of long-range and aerial bombardment.
- Determine composition of remaining components.

For example, marble and stonework in fire are reduced to a friable state. If water is sprayed upon the place itself, its fabric, setting, use, associations, meanings, records, related places, and related objects. Places may have a range of values for different individuals or groups. (Burra Charter)

Customs entry. The formal procedure whereby documentary, inspection, and other requirements of customs are met for a particular shipment into and from a country. (U.S. Customs Service)

Declaration of Originality. For customs purposes, a document verifying that the art object being imported is not fake, a copy, or any other facsimile, and therefore, not subject to duty. (U.S. Customs Service)

Document. 1. To capture information regarding a site and its context including change over time. 2. To process, understand, store, and communicate recorded information (involves interpretation). 3. Planning, organizing, and managing the recording with specific goals. (Workgroup at Getty Conservation Institute 2003)

Documentation. 1. The recording in a permanent format of information derived from conservation activities. (American Institute for Conservation) 2a. In archival usage, the creation or acquisition of documents to provide evidence of the creator, an event, or an activity. 2b. In electronic records, an organized series of descriptive documents explaining the operating system and software necessary to use and maintain a file, as well as the arrangement, content, and coding of the data which it contains. (Society of American Archivists) 3. The collection and compilation of different types of records, that should complement each other, in order to achieve an assessment of a group of buildings or site. (Workgroup at Getty Conservation Institute 2003)
stonework while it is still very hot, the stonework can disintegrate. If the stonework is allowed to cool down gradually, damage will be only skin deep.

Determine the likelihood of collapse. Analyze key construction factors that should either be kept or destroyed to better maintain the integrity of structure. For example—

Search debris, and salvage any fittings or features of value that remain, removing them from exposure or neglect.

If the building has to be destroyed, save anything that can be reused, especially as a pattern for the permanent reinstatement of a historic building.

Do—

Contact structural engineer, fire protection personnel, contractors, and architects who may know of the building and its construction history.

Remove debris and any fire hazards.

Turn off all water and gas services, including storage tanks.

Seal off soil drains.

Support door and window heads where lintels have been burnt.

Consolidate holes and chases in wall faces where beams and bond timbers have been consumed.

Provide temporary roof, and seal windows, if necessary. Render as weathertight and airtight as possible.

NOTE: Cultural properties may or may not be marked with the distinctive blue and white shield prescribed under the 1954 Cultural Property Convention.

Cultural resources. Considered equivalent to “historic properties” as defined by the ACHP [Advisory Council on Historic Preservation] regulations for compliance with Section 106 of the NHPA [National Historic Preservation Act]. They include any prehistoric or historic district, site, building, structure or object listed in or eligible for listing in the National Register of Historic Places (maintained by the Secretary of the Interior). They also include all records, artifacts, and physical remains associated with the historic properties. They may consist of the traces of all of the past activities and accomplishments of people. Cultural resources that are also protected under other authorities (such as the American Indian Religious Freedom Act) include (1) tangible traces such as districts, sites, buildings, structures and objects; (2) less tangible traces such as dance forms, aspects of folk life, and cultural or religious practices; (3) historical documents; (4) and some landscapes, vistas, cemeteries (if they have historic or cultural value), and lifeways. (National Historic Preservation Act)

Cultural significance. Cultural significance means aesthetic, historic, scientific, social or spiritual value for past, present, or future generations. Cultural significance is embodied in

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Figure 3. Monument (Secular or Religious), Site, or Compound Scenario (Continued)
Photograph all stages of clearing, protection, and repair.
Photograph any evidence about the time of and the amount of damage to the building.
Document written and photographic evidence of earlier buildings uncovered by a fire or an artillery blast. Protect the discovery and the current structure.
Provide adequate security around the building.
Estimate relative location of active fronts, military targets, and concentration of troops that will impact stabilization efforts.
Determine location of load-bearing walls, and map location of the weight of the building and/or contents.
Search debris, and salvage any fittings or features of value that remain, removing them from exposure or neglect. This is especially important if the building has to be destroyed.
Do not—
Wash walls to remove “dirt,” as murals may be under residue.
Erect supports or temporary buttresses without professional technical advice. Misplaced supports can destabilize other portions of the building.
Destroy distinctive original features.
Sandblast facades.

Figure 3. Monument (Secular or Religious), Site, or Compound Scenario (Continued)

(k) Articles of furniture more than one hundred years old and old musical instruments.

2. Irrespective of origin or ownership:
Movable or immovable property of great importance to the cultural heritage of every people, such as monuments of architecture, art, or history, whether religious or secular; archaeological sites; groups of buildings which, as a whole, are of historical or artistic importance; works of art; manuscripts, books, or other items of artistic interest; as well as scientific collections and important collections of books or archives or of reproductions of the property described above.
Living collections such as those found in zoos or sanctuaries, arboretums, and botanical gardens.
Buildings whose main purpose is to preserve or exhibit movable property, such as museums, libraries, archives, and refuges designed for shelter.
Centers containing a large amount of cultural property to be known as “centers containing monuments.”
Nonrenewable remains of human activity, occupation, artifacts, ruins, works of art, architecture, and areas of religious significance that were of importance in human events. These resources consist of physical remains, areas where significant human events occurred even though physical evidence of such events no longer exists and the physical setting
Build additions or alterations that cannot be removed without impairing the underlying structure.

Assume that the only damage is that which can be seen by the naked eye. Buildings will often have secondary or incidental damage.

PUBLIC SAFETY
During the preliminary stages of any disaster, man-made or natural, force protection is the primary concern. CA Soldiers or CMO planners or Soldiers may designate a cultural property as a gathering area for displaced personnel. The staff of an institution or authorities may not know that a cultural property is a designated gathering area for displaced personnel. The rationale for the designation is because of the instant recognizability and visibility of the cultural property. Looting is always a problem. Because of the lucrative black marketeering of cultural property, looting of cultural property has high visibility. On archaeological sites, looting can result in firefights.

PROPERTY CONTROL
CA Soldiers, CMO planners, and military commanders must consider three areas of property control. These areas are—

- Notices posted for the protection of property.
- Inventory and tracking documents necessary to control "plundered" objects.
- Disaster plans that are available for immediate action.
Property Control Matrix

The Property Control Matrix (Figure 4, pages 16 through 18) is a tool for use by CA and CMO planners and military commanders. The matrix covers the rules governing public, municipal, and private movable and immovable property.

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<th>DESTRUCTION</th>
<th>CONFISCATION</th>
<th>SECURIT</th>
<th>REQUISITION</th>
<th>CONTROL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public movable property (taken of field of battle)</td>
<td>1</td>
<td>2</td>
<td>12</td>
<td>12</td>
<td>13</td>
</tr>
<tr>
<td>Public movable property (susceptible of military use)</td>
<td>1</td>
<td>5</td>
<td>12</td>
<td>12</td>
<td>13</td>
</tr>
<tr>
<td>Public movable property (not susceptible of military use)</td>
<td>1</td>
<td>9</td>
<td>9</td>
<td>9</td>
<td>13</td>
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<tr>
<td>Public immovable property</td>
<td>1</td>
<td>6</td>
<td>6</td>
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<td>Municipal movable property</td>
<td>1</td>
<td>4</td>
<td>10</td>
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<td>Municipal immovable property</td>
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<td>Private immovable property</td>
<td>1</td>
<td>7,14</td>
<td>8</td>
<td>11, 14</td>
<td>13</td>
</tr>
</tbody>
</table>

NOTE: Refer to Property Matrix Rules on following page.

Figure 4. Property Control Matrix

Conservation. The profession devoted to the preservation of cultural property for the future. Conservation activities include examination, documentation, treatment, and preventive care, supported by research and education. (American Institute for Conservation)

Conservator. A professional concerned with a number of factors in preserving an object, including determining structural stability, counteracting chemical and physical deterioration, and performing conservation treatment based on an evaluation of the aesthetic, historic, and scientific characteristics of the object. (American Institute for Conservation)

Control. All property located in occupied territory can be controlled to the degree necessary to prevent its misuse by the civilian population, its use for the benefit of hostile forces, or any use harmful to the U.S. and allied forces. (Annex to Hague Convention No. IV, 18 October 1907, Article 43, and Geneva Convention Relative to the Protection of Civilian Persons in Time of War, 12 August 1949, Articles 52–66)

Cultural property. 1. ...Property which, on religious or secular grounds, is specifically designated by each State as being of importance for archaeology, prehistory, history, literature, art or science and which belongs to the following categories:

(a) Rare collections and specimens of fauna, flora, minerals, and anatomy, and objects of paleontological interest;

(b) Property relating to history, including the history of science and technology and military and social history, to the life of national leaders, thinkers, scientists, and
1. Property may be destroyed under the rules of military necessity. (See Paragraph 56, FM 27-10, The Law of Land Warfare.) It may be destroyed for sanitary or safety reasons even after the battle. Any enemy military facilities or equipment can be destroyed to prevent future misuse.

2. Paragraph 59a., FM 27-10, states, “All enemy public movable property captured or found on a battlefield becomes the property of the capturing State.”

3. Private property taken on the field of battle believed to have been used by enemy troops to further the fighting is subject to confiscation as booty of war—it has forfeited its right to be treated as private property.

4. City-owned movable (municipal property) is treated like private property and may not be confiscated unless found on the battlefield after its use by the enemy.

5. Paragraph 1, Article 53, of the 1907 Hague Conventions allows confiscation of public movable property which is susceptible of direct or indirect military use. Reasoned judgment dictates that the occupying forces should confiscate only those items necessary for military operations.

6. Article 55 of the Hague Conventions allows the occupant only a usufruct over public immovable property. The right to receive the benefits from and the use of the property means no payment is due for the usufruct, but the property must be maintained by the user. Example: A university dormitory may be taken over by occupying forces for use as a BOQ.

7. Article 46 of the Hague Conventions prohibits confiscation of private property not taken on the field of battle.

8. Paragraph 407, FM 27-10, prohibits seizure of private immovable property, but if the immovable property is an essential part of the movable property, e.g., telegraph and telephone offices and equipment, transportation maintenance areas, etc., then seizure of even the immovable property is allowed. See Note 9.
9. This is a very limited class of property and is sometimes not mentioned. It would include such things as court, property banking and other valuable records, museum or cultural property, zoo animals, etc. There is no possible military use, thus no reason to confiscate or seize it. It may be requisitioned under limited circumstances and certainly must be controlled to prevent its damage.

10. Seizure of private movable property is generally limited to any means used to transmit news (CB radio, telephone, telegraph, radio-TV stations, printing plants), means of transportation (including draft animals, weapons and materials-handling equipment), and items directly usable by the military, such as arms, ammunition, explosives, binoculars, armored vests, gas masks, etc. See Article 53 of the Hague Conventions. Other types of private movable property are not subject to seizure.

11. Almost anything needed for the occupation forces may be requisitioned. See Paragraph 412, FM 27-10.

12. Since these categories of property are subject to confiscation or a usufruct, it would be impractical to apply lesser forms of control which would require some form of compensation for use of the property.

13. All property is subject to some form of control by the commander to prevent its use by or for the benefit of the hostile forces or in a manner harmful to the occupant forces. It can also be controlled for preservation and returned to the owner.

14. Real estate or other private immovable property cannot be confiscated by occupying forces, since confiscation implies that full title to the property has passed to the confiscating power without any compensation being required. It may, however, be requisitioned or controlled.

Figure 4. Property Control Matrix (Continued)
Staff Judge Advocate
The Staff Judge Advocate answers questions of treaty and legal review as applicable to the protection in areas under military control. It will also be the responsible office to determine adaptive use of a cultural property or building for military purposes.

Comptroller
Government funds may only be used to meet emergency needs for the protection of cultural property at local levels. The rule of thumb is to only do the amount of work needed to stabilize a structure or works of art from weather and pilferage. The stabilization may be as little as repairing, replacing, or installing new locks to as much as repairing a roof or windows. The United States (U.S.) Army Defense Federal Acquisition Regulations set the parameters. These regulations will sometimes expand according to situations, treaties, and so on. However, comptrollers must be cautious not to promise full restorations or work beyond that which fills an immediate need for security.

Intelligence
Enemy archives can have an additional value. The additional value is derived from archived information that can be used for intelligence purposes or can be exploited.

Headquarters Element
As an operation progresses, the headquarters element is important. The headquarters element ensures aerial and artillery bombardment is not targeting protected property.

Interpreters
GTA 41-01-001, Civil Affairs Planning and Execution Guide, pages 23 through 26, provides information concerning selection of an interpreter, communication techniques, and the dos and don’ts of working with an
interpreter. Pages 27 through 30 provide information on setting up and conducting a meeting and certain traits meeting participants may use to turn the meeting in their favor.

PROTECTIVE TARGET PLANNING FOR RELIGIOUS, CULTURAL, AND CHARITABLE BUILDINGS AND MONUMENTS

CA and CMO planners must be actively involved early in the protective target planning process. Normally, protective target planning takes place within the Operational Fires and Effects Directorate at the unit of employment echelon and specifically within the Effects Synchronization Division for CMO planners. The CMO planner within the Effects Synchronization Division, or its equivalent at lower echelons, serves several key functions that relate to the protection of culturally sensitive sites as follows:

- Coordinates plans with non-Department of Defense (DOD) organizations by—
  - Synchronizing nongovernmental organization (NGO) support with overall effects concept and objectives.
  - Monitoring civil engineering and civil support operations performed by DOD, host nation (HN), and NGOs.
- Conducts CMO by—
  - Evaluating the overall impact and effectiveness of operations on indigenous populations and institutions, to include cultural sites, to meet the commanders' targeting objectives.

nongovernmental body that encompasses museums and archives, libraries, and monuments and sites).


International Council on Archives (ICA), http://www.ica.org/ (decentralized organization that provides archivists with a regional forum internationally and works closely with intergovernmental organizations; for example, UNESCO and International Centre for the Study of the Preservation and Restoration of Cultural Property [ICCROM]).


International Cultural Property Protection, http://exchanges.state.gov/culprop/ (State Department site with links to international laws, U.S. and international law enforcement agencies, and NGOs).


Synchronizing and coordinating CMO civil information activities with targeting objectives across the Operational Fires and Effects Directorate.

Establishing target priorities by reviewing targets to determine the implications under fiscal, claims, international, and U.S. domestic laws.

Provides combat assessment by—

- Monitoring CMO measures of effectiveness and providing input to the CMO Branch and the Combat Assessment Board.
- Evaluating the overall impact and effectiveness of operations on indigenous populations and institutions, to include cultural sites, to meet the commanders' targeting objectives.

As long as buildings and monuments devoted to religion, art, or charitable purposes, or historical sites are not used for military purposes, they may not be targets. Combatants have a duty to identify such places with distinctive and visible signs. When these buildings or monuments are used for military purposes, they may qualify as military targets. Lawful military targets located near protected buildings are not immune from attack. However, precautions must be taken to limit collateral damage to the protected buildings. Many allies and potential adversaries of the United States are party to the Protection of Cultural Property in the Event of Armed Conflict treaty.

ON-SITE PLANNING

CA forces, CMO planners, and military commanders define a specific project objective (from which priorities will follow). Examples would be using Psychological Operations (PSYOP) resources to help a local museum recover damaged...
objects from flooded basement storage and preventing looting of cultural property by the local populace.

CA forces, CMO planners, and military commanders reevaluate early planning documents by—

- Determining current staff structure and names.
- Determining linkage between identified property and the national organizations for the administration of cultural properties in the country, details of pertinent local legislation, points of contact, and biographical data.
- Reevaluating and analyzing local attitudes toward identified properties while focusing on preventing conflicts with the local population.

CA forces and CMO planners and Soldiers initiate and complete surveys when intelligence may not be readily available or current. They poll other units (including those in redeployment mode), NOOs, and coalition forces in the region for data. They should make the surveys as simple as possible.

The survey shown in Figure 5, pages 24 through 26, is a suggested template. Upon filling in the basic information and grids, the Soldier checks the applicable blocks; for example, type of structure, cause of damage and its result, assessment of past and current situations, and witnesses. Soldiers can then upload the checked information to a computer, providing an overview of the situation. If Soldiers have hand-held devices, then some of the reference data can be preloaded (for example, coordinates and maps), further simplifying the process. The key is to make the interface simple and quick to use. The most obvious benefits of the survey result when CA and CMO planners design it to best

**SOURCES OF INFORMATION**

CA and CMO planners must have access to a variety of information concerning cultural property. A list of web sites where CA and CMO planners might find helpful information is provided below.


fit the situation and all personnel canvassing an area use the same template, thereby guaranteeing the consistency of the captured data. When the original unit canvassing the area is relieved, it must provide its replacements with not only the results but also copies of the compilation, master sheets, and modifications, and the original key.

INTERNATIONAL PROTECTIVE SYMBOLS

International protective symbols are used to indicate medical facilities, protected buildings, Civil Defense, and biohazardous installations. Protective symbols, their meanings, and references discussing the symbols are shown in Figure 12, page 51.

Figure 11. Personal Equipment (Continued)

- Rubber laboratory aprons
- Protective masks
- First-aid kits and medical supplies
- Food and food preparation equipment
- Potable water
- Sanitation facilities
- Changes of clothing
- Sleeping bags and blankets
- Identification badge and lanyard
- Collapsible chairs
- Rubber gloves
- Disposable camera
- Clipboard, pens, pencils, and water-resistant paper
Figure 5. Sample Cultural Site Assessment Survey

Type of Property: Mosque
Address: Kandahar Air Field
Town/village grids: QQ710888 Grid Zone 41R
Enforcement jurisdiction (local, tribal, military, or county): Daman District

Name: CPT John Smith
Date of Survey: 5-16-03

Yes
No

If church, religious denomination:

Geographical Information System (GIS)
Library/archives:
Museum:
Historical building/district GPS:
Monument:
Natural feature: GPS:
Archeological site:_________GPS:_________Acres:_____
Civil building/complex:__________________
Sacred/building/complex: Pashtun Mosque
Cemetery/burial ground:_________GPS:_________Acres:_____

Information About the Damages
Date of Damage: 12/01
Type of Damage:

- Fragmentation and small arms
- External damage:
- Lack of maintenance/neglect
- Fire
- Natural disaster
- Water
- Uprooted trees
- Weakened structure due to earthquake
- War damage
- Other:

Emergency gasoline-powered electrical generator
Portable lights
Emergency battery lights
Flashlights or lanterns with extra batteries
Fire extinguishers (ABC type recommended)
Battery-operated amplitude modulation (AM) and frequency modulation (FM) radios with extra batteries
Walkie-talkies with extra batteries
Portable public address system
Geiger counter and dosimeters
Eye protection
Gas masks with extra canisters and dust masks
Air breathers with extra oxygen tanks
Resuscitation equipment
Water pump
Extension cords, with ground fault circuit interruptors
Yellow danger tape

Figure 10. Emergency Equipment

Necessary protective clothing
Rubber boots or waders
Hard hats

Figure 11. Personal Equipment
Information About the Damages (Continued)

Parties responsible for damage if not natural disaster:

Situations of surroundings:
- Damaged
- Untouched
- Surface

Date of Damage:
12/01

Type of Damage:
- Fragmentation and small arms
- Internal damage: Yes
  - Vandalism of the interior
  - Fire set inside
  - Damage to interior walls from projectiles
  - Uprooted trees
  - Weakened structure due to earthquake
  - Other: _________________________
- War damage: Yes
  - Small arms/machine gun
  - Mortars/Rockets
  - Artillery
  - Explosives
  - Burning impact by projectiles
  - Gas
  - Howitzer
  - Aerial bombardment
  - Collateral damage
  - Other: _________________________

Assessment of damage:
- None
- Light (damage to roof and wall that does not destroy supporting structures)
- Damaged (damage to roof and walls that affects usability of the building)
- Destroyed (only foundations are left)
- Heavily damaged (building totally unusable without reconstruction; skeleton)
- Internal contents intact, but strewn
- Internal contents intact, water damage
- Internal contents stolen
- Contents: _____________________________________________

Were contents evacuated?
- Yes
- No
- N/A

Where are they stored? _______________________________
Under whose authority? ________________________________

Figure 5. Sample Cultural Site Assessment Survey (Continued)
example, Royal Botanic Gardens, Kew, England), zoos (Baghdad Zoo, Iraq), and marine parks (Sea World).

EQUIPMENT AND SUPPLIES

The type of equipment and supplies needed by CA and CMO planners and Soldiers may differ from one situation to another. Figures 9 through 11, pages 47 through 50, provide lists of personal, emergency, removal, and cleanup equipment.

- Low-sudsing detergents
- Bleaches
- Sanitizers
- Fungicides
- Disinfectants
- Ammonia
- Scouring powders/household cleaners
- Rubber gloves
- Brooms
- Dust pans
- Mops, mop buckets, and wringers
- Scoops and shovels
- Scrub brushes
- Sponges and dry rags or cloths
- Buckets and tubs
- Water hoses and nozzles
- Throw-away containers or bags for trash
- Wet-dry vacuum cleaner with accessories

Figure 5. Sample Cultural Site Assessment Survey (Continued)
Within the first 24 hours of identifying the presence of cultural property in an area of operation, CA forces, CMO planners, and military commanders ensure certain tasks are performed. The following is a “checklist” of tasks:

- Locate cultural structures, collection of art treasures, repositories, collections of archives, and records from official lists and intelligence reports received.
- Draft inspection report with initial estimates and condition reports.
- Take necessary security measures.
- Locate superintendents, directors, custodians, and other specialist personnel.
- Advise unit commanders regarding military use or cultural structures, if presently used for such.
- Contact military intelligence assets concerning archives or document repositories.
- Report wanton damage and looting.
- Determine emergency restoration measures required, and draw up supply lists.
- Establish property collection points, and implement necessary property accountability and security measures.

The following tasks are a “checklist” of tasks to be conducted within 30 days:

- Continue periodic inspections of cultural properties and areas.
- Investigate reports of refuges and caches as received.
- Maintain security.

Intangible Heritage
Intangible heritage includes many sources. Sources include song, dance, history, culture, traditions, customs, food, and technical knowledge (for example, Maori hakas, hula dance, and native languages).

Living Collections
Living collections include sources of wildlife and fauna. Sources include botanical gardens, parks, and arboreta (for structures: The Louvre, France, and The British Museum, England. Burial sites: Cemeteries, burial mounds, and so on. Monuments: Eiffel Tower, Lincoln Memorial, and Vietnam Memorial.

Movable includes contents of libraries, archives, and museums. The contents may include the following:

- Works of art.
- Books.
- Archives.
- Photos.
- Ritual objects.
- Furniture.
- Magnetic or digital media.
- Sound recordings.
- Textiles.
- Natural history specimens.
- Objects found in religious centers.
- Land and vital statistics depositories.

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Monuments: Eiffel Tower, Lincoln Memorial, and Vietnam Memorial.

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If property is being used for military purposes—
- Determine impact on structures or areas.
- Ensure posted areas that have been placed off-limits are secure.
- Store and seal all movable contents of value and/or place them in an area that is inaccessible to daily troop traffic.
- Begin screening of civilian directors, custodians, and specialists.
- Prepare monthly status reports.
- Submit requisitions, supply requests, and storage requirements.
- Submit estimates for troop augmentation to complete first-response work.
- Advise area command operations, and prepare any directives required to protect cultural properties from any new units coming into the area.
- Find and begin reconciliation of any acquisitions, catalogs, or reports of inventory that document collection.

Determine transportation requirements if property requires consolidation into a central repository that is either located in the area or one identified off-site.

One of the fastest growing segments of international crime is that of art theft. The key to successful retrieval of stolen art is documentation. In 1993, a collaborative effort of museum professionals, law enforcement officials, personal property appraisers, members of the insurance community and art trade, and other experts from 84 countries developed an international standard—the Object ID Checklist (Figure 6, pages 29 through 31).

Boxes or crates are not opened more than is necessary.
Point of contact (POC) is clearly visible.

TYPES OF CULTURAL PROPERTY
The types of cultural property are diverse. Following are descriptions followed by examples of the types of cultural property.

Landscape
The landscape type includes the following:
- Terrestrial includes the following:
  - Natural formations: The Grand Canyon.
  - Ecological reserves: Yellowstone National Park.
  - Religious and sacred places: Mount Fuji, Japan.
- Marine includes the following:
  - Natural formations: Carlsbad Caverns.
  - UNESCO World Heritage Sites: Great Barrier Reef.
  - Ecological reserves: The Everglades.
  - Religious or sacred places: Ganges River, India.

Built Heritage
The built heritage type includes the following:
- Immovable includes the following:
  - Cities: Dubrovnik, Croatia, and Rome, Italy.
  - Cultural sites (secular, sacred, and religious): Stonehenge and Cliff Dwellings.
The Council for the Protection of Art Theft (CoPAT) maintains the Object ID. After many meetings and formal surveys polling different institutions and agencies, the members of the original collaboration chose ten key descriptive factors as the most important. The photographic portion of the checklist is very important. Not only does the photographic portion provide a visual reference point, but it can also reinforce descriptive factors that might otherwise be dismissed. In 1999, UNESCO’s Intergovernmental Committee for Promoting the Return of Cultural Property passed Resolution 5, which endorsed the Object ID “as the international standard for recording minimal data on movable cultural property” and urged the Director General to recommend that all UNESCO Member States use it to the fullest extent possible.

### Object ID Checklist

- **Take Photographs**
  - Photographs are of vital importance in identifying and recovering stolen objects. In addition to overall views, take close-ups of inscriptions, markings, and any damage or repairs. If possible, include a scale or object of known size in the image.

- **Answer These Questions:**
  - **Type of Object**
    - What kind of object is it (e.g., painting, sculpture, clock, mask)?
  - **Materials & Techniques**
    - What materials is the object made of (e.g., brass, wood, oil on canvas)? How was it made (e.g., carved, cast, etched)?

Figure 6. Object ID Checklist
Measurements
What is the size and/or weight of the object? Specify which unit of measurement is being used (e.g., centimeters or inches) and to which dimension the measurement refers (e.g., height, width, depth).

Inscriptions & Markings
Are there any identifying markings, numbers, or inscriptions on the object (e.g., a signature, dedication, title, maker’s marks, purity marks, property marks)?

Distinguishing Features
Does the object have any physical characteristics that could help to identify it (e.g., damage, repairs, manufacturing defects)?

Title
Does the object have a title by which it is known and might be identified (e.g., The Scream)?

Subject
What is pictured or represented (e.g., landscape, battle, woman holding child)?

Date or Period
When was the object made (e.g., 1893, early 17th century, late Bronze Age)?

Maker
Do you know who made the object? This may be the name of a known individual (e.g., Thomas Tompion), a company (e.g., Tiffany), or a cultural group (e.g., Hopi).

Priorities
The following will impact priorities:

- Size and weight of object.
- Ability to protect the collections materials from water, in direct relationship with what was considered before the event (height from flood source and high water levels).
- Ability to locate storage and storage containers.
- Results from the monitoring of temperature, RH, and air circulation.

NOTE: Document what has happened, and report frequently to the person in charge of collections matters—especially if it appears that the conditions are impacting detrimentally on the object, forcing a move.

Handling Techniques
CA Soldiers, CMO planners, and military commanders must—

- Designate a person in charge.
- Document all other object catalog accession identifiers, such as field numbers.
- Document and track all movement of objects, ensuring a chain of possession.
- Use sturdy plastic or wooden boxes to carry small objects, hand-carrying them close to the chest as one would a baby or football.
- Not trust cardboard boxes that are wet or damp.
- Use gloves.
Expected Problems

CA Soldiers, CMO planners, and other military forces may expect the following problems:

- Catalog numbers may be water soluble and partially or completely gone.
- There may not be a central repository for records. Each department or section within a museum may maintain its own records. Consequently, a staff member from one department may not be aware of what another department has or is experiencing.
- Water will usually be dirty and occasionally seriously contaminated. Dirty or contaminated water poses a health risk during emergency procedures. It also poses a health risk later for those who may have to remove mud and residual encrustation from the damaged collection.
- Dry objects may not remain dry for long as relative humidity (RH) increases at or above 65 percent.
- Mold growth should be expected on objects when—
  - The temperature is over 70 degrees Fahrenheit (21 degrees Celsius).
  - The RH is above normal, which is at or above 65 percent.
  - Lack of electricity, safe access, and egress for larger objects compounds problems—especially where corrosion products (rust) can begin to form within hours.

DOMESTIC SITUATIONS

When natural disasters occur, cultural properties are often impacted. Appropriate actions by military disaster relief forces in the United States are coordinated by either the Federal coordinating officer (FCO) or the defense coordinating officer (DCO). Although primarily responsible for cultural institutions located on federal property, the deployed units, as determined by the FCO or DCO, may need to protect private property. This need will arise if the private property presents a possible danger to either the military or civilians involved in the disaster relief efforts or on the community as a whole.

**Domestic Regulations and Their Enforcers**

Following is a list of domestic cultural resources law enforcers:

- The Bureau of Land Management.
- National Park Service.
- U.S. Fish and Wildlife Service.
- U.S. Forest Service.
- Federal Bureau of Investigation (FBI).
- Bureau of Indian Affairs.
U.S. Army Corps of Engineers.
State Bureau of Investigation (SBI).
Bureau of Alcohol, Tobacco and Firearms (ATF).

U.S. laws, codes, and regulations include the following:
- Archaeological Resources Protection Act (ARPA), Section 470AA, Title 16, United States Code (16 USC 470AA), which prohibits—
  - Excavation, removal, damage, and alteration to any archaeological resource located on public lands or Indian lands without authorization and/or permit.
  - Sale, purchase, exchange, and transport of archaeological resources if they were removed or excavated from public or Indian lands.
  - Interstate or foreign commerce of archaeological resources excavated, removed, sold, purchased, exchanged, transported, or received.
- Section 2.1, Part 2, Title 36, Code of Federal Regulations (36 CFR 2.1), which covers preservation of natural, cultural, and archaeological resources.
- Sections 3.1 to 3.17, Part 3, Title 43, Code of Federal Regulations (43 CFR 3.1 to 3.17), which covers preservation of American antiquities.
- Section 641, Title 18, United States Code (18 USC 641), which covers embezzlement and theft.
- Section 1361, Title 18, United States Code (18 USC 1361), which covers malicious mischief.

Status-of-Forces Agreements. SOFAs outline the relationship between U.S. military forces and the legal system of the host country. SOFAs also outline transportation and security issues.

SALVAGE TECHNIQUES

Many circumstances will influence salvage choices:
- Eminent danger of future damage.
- Cause of damage.
- Level of damage.
- Numbers and types of affected materials.
- Personnel and budget.
- Professional services available.
- Current situation (for example, water that is clean or contaminated, salt or fresh, and hot or cold).

CA Soldiers and CMO planners and other military forces must—
- Assess how many materials can be safely transported at one time.
- Get professional assistance and technical expertise. The sooner they do so, the better their chances of avoiding problems and avoidable loss. For example, if care is not taken, wet materials can be quickly and easily damaged during packing and transport.
- Pack materials by type of object, and divide contaminated materials (for example, moldy items) from noncontaminated materials (nonmoldy items), wet from partially wet, or damp from dry. This will save time later.
Sections 2314 and 2315, Title 18, United States Code (18 USC 2314 and 2315), known as the National Stolen Property Act, which outlines penalties if someone knowingly transports in interstate commerce or receives stolen merchandise valued at or above $5,000.

Specific Considerations

The federal or state government operates Civil War battlefields. These battlefields may have havens for unexploded ordnance unearthed or uncovered by natural disasters. Ammunition and explosives, now over 140 years old, are highly dangerous, unstable, volatile, and need to be detonated outside the area of operation. Terrorists and political activists may target operations at national monuments or shrines for maximum visibility. Staff and security personnel at those sites should have contingency plans to cope with these situations. Before committing troops, the DCO and military commanders in charge of disaster relief forces must acquire copies of the Office of Homeland Security plans and the local plans.

The Department of Interior operates the entire spectrum of cultural properties described in this GTA. National and state parks are manned with security personnel with whom CA and CMO planners and Soldiers should closely coordinate during planning and the operation. Natural history collections located on federal property, especially national parks, or in universities, maintain collections and supplies that might contaminate the watershed, emit hazardous airborne particles, unleash an
insect infestation, or emit radioactivity. CA Soldiers, CMO planners, and military commanders consider the following:

- Bulk storage of chemicals such as arsenic and mercury compounds and ethyl and isopropyl alcohol, although usually isolated and well marked, must be inventoried and handled with extreme caution.
- Geophysical or palaeontological collections may contain radioactive specimens and toxic minerals.
- Other threats might include frozen or cryogenic specimens that can become a biohazard. Wet specimens are stored in formaldehyde or alcohol solutions. Dermestid beetles, which are contained in large covered vats or environmentally sealed chambers, are used to clean bone still covered with flesh.

Military museums on federal installations maintain and inventory their weapons and explosives according to regulatory guidance. This includes rendering all weapons inoperable and all explosive devices inert. Civilian facilities are not so governed. Some of the larger civilian military or weapon-orientated collections should have established procedures. Smaller museums, however, may not. Many will not have a current list of weapons on hand, nor location records. CA and CMO planners and Soldiers, therefore, should be prepared to examine weapons and explosives to ensure they are secured and inert.

Zoos and zoological collections are considered museums. If a zoo is located within the disaster area, special care and handling of the animals will be required. CA and CMO planners and Soldiers—

- First, ensure that all animals, especially those that are carnivorous, are secure and present no danger.

The Hague Convention provided specifications for an identity card (Figure 8) held by the caregiver. The identity card bears the distinctive emblem, the stamp of the national authority, and the caregiver’s photo, signature and/or fingerprints, and relevant data.

**Figure 7. Emblems Used on Immovable Cultural Property**

The Hague Convention states under what conditions the emblem is used.
Ensure the animals are sustained and the public is protected from any health problems the animals pose. If perimeter fencing or confined spaces have been impacted, ensure animals are relocated to a safer area or another facility.

**Responsibilities**
The Department of Homeland Security Federal Emergency Management Agency (FEMA)—

- Will find and contract with conservator or team of conservators to help assess damage to cultural properties.
- Will institute a Community Emergency Response Team (CERT) to man the Emergency Operations Center (EOC), feed volunteers, answer phones, and so on.
- Has divided tribal land in the United States and Alaska into ten tribal regions. Much of the terrestrial cultural property in the United States and Alaska is located on tribal lands. Tribal police elders and councils have their own police force and will dictate access to tribal spiritual areas.

The U.S. Army Center for Military History is the overall governing authority for military museums located on U.S. Army and National Guard installations. Other DOD services also maintain museum facilities. Personnel from these facilities can provide valuable liaisons in any disaster relief forces in the area.

A DOD chaplain or the civilian religious leader of the facility must be contacted before relics or church property are removed and secured. CA and CMO planners and Soldiers discern the proper prescription for handling, transporting, packing, or storing religious material.
The DCO—
- Monitors possible cultural properties issues during disaster relief operations.
- Coordinates with appropriate curators and custodians responsible for cultural properties in question.
- Ensures disaster relief forces are well aware of correct actions to be taken while executing cultural properties-oriented missions.
- Compiles and maintains a contact list, to include military explosive ordnance detachment, local library, conservators, and other vital services.
- Determines how the site is integrated into OPLAN.
- Meets regularly with team members’ local officials, pertinent international organizations and NGOs, and his chain of command.
- Locates and reviews existing records of buildings, holdings, sites, archives, and collections, if available.
- Determines the lines of communication with media. (Share with volunteers, international organizations, NGOs, and other personnel who may be working with you.)

INTERNATIONAL LEGAL CONSIDERATIONS
Legal considerations are basic to all CA activities. The first questions that the CA officer should ask when addressing a situation are: “What is truly necessary in this situation?” and “What steps can legally be taken?”

When operating within the United States and its territories and possessions, addressing a situation is a relatively simple matter. In most cases, statutes and regulations clearly indicate the commander’s obligations and restrictions. In other countries, the identification of restrictions and obligations is more difficult.

FM 27-10
FM 27-10, The Law of Land Warfare, outlines the written and unwritten rules regulating the conduct of war on land and sea. Accordingly, there are three independent basic principles that form a general guide for conduct where no more specific rules apply. These principles are—
- Principle of military necessity. A belligerent is justified in applying any amount and any kind of force to compel the complete submission of the enemy with the least possible expenditure of time, life, and material.
- Principle of humanity. Specifically prohibits the employment of any such kind or degree of violence that is not actually necessary for the purposes of the war.
- Principle of chivalry. Denounces and forbids resorting to dishonorable means, expedients, or conduct.

Applicable International Laws
International laws governing cultural property are derived from treaties and status-of-forces agreements (SOFAs). International laws applicable to cultural property are discussed in the following paragraphs.

The Hague Convention of 1907
The Hague Convention of 1907 is the only international agreement created before World War II that covers the protection of cultural property during wartime. It established the baseline for all other treaties and agreements that followed. It prohibited all
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- Coordinates with appropriate curators and custodians responsible for cultural properties in question.
- Ensures disaster relief forces are well aware of correct actions to be taken while executing cultural properties-oriented missions.
- Compiles and maintains a contact list, to include military explosive ordnance detachment, local library, conservators, and other vital services.
- Determines how the site is integrated into OPLAN.
- Meets regularly with team members’ local officials, pertinent international organizations and NGOs, and his chain of command.
- Locates and reviews existing records of buildings, holdings, sites, archives, and collections, if available.
- Determines the lines of communication with media.

(Share with volunteers, international organizations, NGOs, and other personnel who may be working with you.)

INTERNATIONAL LEGAL CONSIDERATIONS

Legal considerations are basic to all CA activities. The first questions that the CA officer should ask when addressing a situation are: “What is truly necessary in this situation?” and “What steps can legally be taken?”

When operating within the United States and its territories and possessions, addressing a situation is a relatively simple matter. In most cases, statutes and regulations clearly indicate the commander’s obligations and restrictions. In other countries, the identification of restrictions and obligations is more difficult.

FM 27-10

FM 27-10, *The Law of Land Warfare*, outlines the written and unwritten rules regulating the conduct of war on land and sea. Accordingly, there are three independent basic principles that form a general guide for conduct where no more specific rules apply. These principles are—

- **Principle of military necessity.** A belligerent is justified in applying any amount and any kind of force to compel the complete submission of the enemy with the least possible expenditure of time, life, and material.
- **Principle of humanity.** Specifically prohibits the employment of any such kind or degree of violence that is not actually necessary for the purposes of the war.
- **Principle of chivalry.** Denounces and forbids resorting to dishonorable means, expedients, or conduct.

Applicable International Laws

International laws governing cultural property are derived from treaties and status-of-forces agreements (SOFAs). International laws applicable to cultural property are discussed in the following paragraphs.

*The Hague Convention of 1907*

The Hague Convention of 1907 is the only international agreement created before World War II that covers the protection of cultural property during wartime. It established the baseline for all other treaties and agreements that followed. It prohibited all
Ensure the animals are sustained and the public is protected from any health problems the animals pose. If perimeter fencing or confined spaces have been impacted, ensure animals are relocated to a safer area or another facility.

Responsibilities
The Department of Homeland Security Federal Emergency Management Agency (FEMA)—

- Will find and contract with conservator or team of conservators to help assess damage to cultural properties.
- Will institute a Community Emergency Response Team (CERT) to man the Emergency Operations Center (EOC), feed volunteers, answer phones, and so on.
- Has divided tribal land in the United States and Alaska into ten tribal regions. Much of the terrestrial cultural property in the United States and Alaska is located on tribal lands. Tribal police elders and councils have their own police force and will dictate access to tribal spiritual areas.

The U.S. Army Center for Military History is the overall governing authority for military museums located on U.S. Army and National Guard installations. Other DOD services also maintain museum facilities. Personnel from these facilities can provide valuable liaisons in any disaster relief forces in the area.

A DOD chaplain or the civilian religious leader of the facility must be contacted before relics or church property are removed and secured. CA and CMO planners and Soldiers discern the proper prescription for handling, transporting, packing, or storing religious material.
insect infestation, or emit radioactivity. CA Soldiers, CMO planners, and military commanders consider the following:

- Bulk storage of chemicals such as arsenic and mercury compounds and ethyl and isopropyl alcohol, although usually isolated and well marked, must be inventoried and handled with extreme caution.
- Geologica l or paleontological collections may contain radioactive specimens and toxic minerals.
- Other threats might include frozen or cryogenic specimens that can become a biohazard. Wet specimens are stored in formaldehyde or alcohol solutions. Dermestid beetles, which are contained in large covered vats or environmentally sealed chambers, are used to clean bone still covered with flesh.

Military museums on federal installations maintain and inventory their weapons and explosives according to regulatory guidance. This includes rendering all weapons inoperable and all explosive devices inert. Civilian facilities are not so governed. Some of the larger civilian military or weapon-orientated collections should have established procedures. Smaller museums, however, may not. Many will not have a current list of weapons on hand, nor location records. CA and CMO planners and Soldiers, therefore, should be prepared to examine weapons and explosives to ensure they are secured and inert.

Zoos and zoological collections are considered museums. If a zoo is located within the disaster area, special care and handling of the animals will be required. CA and CMO planners and Soldiers:

- First, ensure that all animals, especially those that are carnivorous, are secure and present no danger.
To obtain special protection and the allowance to have the special marking placed on the site, the national authorities must submit documentation to UNESCO. The documentation includes descriptions of the location and certifying statement that the site meets all the criteria as a World Heritage Site. Documentation required can be located on the UNESCO web site.

Properties included in the World Heritage List should be marked with the World Heritage Emblem jointly with the UNESCO logo. The logo and emblem should be placed in such a way that they do not visually impair the property in question. The UNESCO web site displays the UNESCO logo and the World Heritage Emblem and provides guidance for their use.

Other instruments also containing provisions relating to the protection of cultural property during armed conflict include the following:

- **1977 Protocols I and II.** Protocol I, dealing with international armed conflicts, and Protocol II, dealing with noninternational armed conflicts, were added in 1977 to the Geneva Conventions of 1949 for the protection of war victims.
- **The 1998 Rome Statute of the International Criminal Court.** This instrument gives the future International Criminal Court jurisdiction over persons presumed to have intentionally directed attacks, in international or noninternational armed conflict, against civilian objects or buildings dedicated to religion, education, art, science or charitable purposes, and historic monuments provided that they are not military objectives.

Other instruments also containing provisions relating to the protection of cultural property during armed conflict include the following:

- **Sections 2314 and 2315, Title 18, United States Code (18 USC 2314 and 2315), known as the National Stolen Property Act, which outlines penalties if someone knowingly transports in interstate commerce or receives stolen merchandise valued at or above $5,000.**

**Specific Considerations**

The federal or state government operates Civil War battlefields. These battlefields may have havens for unexploded ordnance unearthed or uncovered by natural disasters. Ammunition and explosives, now over 140 years old, are highly dangerous, unstable, volatile, and need to be detonated outside the area of operation.

Terrorists and political activists may target operations at national monuments or shrines for maximum visibility. Staff and security personnel at those sites should have contingency plans to cope with these situations. Before committing troops, the DCO and military commanders in charge of disaster relief forces must acquire copies of the Office of Homeland Security plans and the local plans.

The Department of Interior operates the entire spectrum of cultural properties described in this GTA. National and state parks are manned with security personnel with whom CA and CMO planners and Soldiers should closely coordinate during planning and the operation.

Natural history collections located on federal property, especially national parks, or in universities, maintain collections and supplies that might contaminate the watershed, emit hazardous airborne particles, unleash an
U.S. Army Corps of Engineers.
State Bureau of Investigation (SBI).
Bureau of Alcohol, Tobacco and Firearms (ATF).

U.S. laws, codes, and regulations include the following:

- Archaeological Resources Protection Act (ARPA), Section 470AA, Title 16, United States Code (16 USC 470AA), which prohibits—
  - Excavation, removal, damage, and alteration to any archaeological resource located on public lands or Indian lands without authorization and/or permit.
  - Sale, purchase, exchange, and transport of archaeological resources if they were removed or excavated from public or Indian lands.
  - Interstate or foreign commerce of archaeological resources excavated, removed, sold, purchased, exchanged, transported, or received.
- Section 2.1, Part 2, Title 36, Code of Federal Regulations (36 CFR 2.1), which covers preservation of natural, cultural, and archaeological resources.
- Sections 3.1 to 3.17, Part 3, Title 43, Code of Federal Regulations (43 CFR 3.1 to 3.17), which covers preservation of American antiquities.
- Section 641, Title 18, United States Code (18 USC 641), which covers embezzlement and theft.
- Section 1361, Title 18, United States Code (18 USC 1361), which covers malicious mischief.

Status-of-Forces Agreements. SOFAs outline the relationship between U.S. military forces and the legal system of the host country. SOFAs also outline transportation and security issues.

SALVAGE TECHNIQUES

Many circumstances will influence salvage choices:

- Eminent danger of future damage.
- Cause of damage.
- Level of damage.
- Numbers and types of affected materials.
- Personnel and budget.
- Professional services available.
- Current situation (for example, water that is clean or contaminated, salt or fresh, and hot or cold).

California Soldiers and CMO planners and other military forces must—

- Assess how many materials can be safely transported at one time.
- Get professional assistance and technical expertise. The sooner they do so, the better their chances of avoiding problems and avoidable loss. For example, if care is not taken, wet materials can be quickly and easily damaged during packing and transport.
- Pack materials by type of object, and divide contaminated materials (for example, moldy items) from noncontaminated materials (nonmoldy items), wet from partially wet, or damp from dry. This will save time later.
Expected Problems
CA Soldiers, CMO planners, and other military forces may expect the following problems:

- Catalog numbers may be water soluble and partially or completely gone.
- There may not be a central repository for records. Each department or section within a museum may maintain its own records. Consequently, a staff member from one department may not be aware of what another department has or is experiencing.
- Water will usually be dirty and occasionally seriously contaminated. Dirty or contaminated water poses a health risk during emergency procedures. It also poses a health risk later for those who may have to remove mud and residual encrustation from the damaged collection.
- Dry objects may not remain dry for long as relative humidity (RH) increases at or above 65 percent.
- Mold growth should be expected on objects when—
  - The temperature is over 70 degrees Fahrenheit (21 degrees Celsius).
  - The RH is above normal, which is at or above 65 percent.
  - Lack of electricity, safe access, and egress for larger objects compounds problems—especially where corrosion products (rust) can begin to form within hours.

DOMESTIC SITUATIONS
When natural disasters occur, cultural properties are often impacted. Appropriate actions by military disaster relief forces in the United States are coordinated by either the Federal coordinating officer (FCO) or the defense coordinating officer (DCO). Although primarily responsible for cultural institutions located on federal property, the deployed units, as determined by the FCO or DCO, may need to protect private property. This need will arise if the private property presents a possible danger to either the military or civilians involved in the disaster relief efforts or on the community as a whole.

Domestic Regulations and Their Enforcers
Following is a list of domestic cultural resources law enforcers:

- The Bureau of Land Management.
- National Park Service.
- U.S. Fish and Wildlife Service.
- U.S. Forest Service.
- Federal Bureau of Investigation (FBI).
- Bureau of Indian Affairs.
Measurements
What is the size and/or weight of the object? Specify which unit of measurement is being used (e.g., centimeters or inches) and to which dimension the measurement refers (e.g., height, width, depth).

Inscriptions & Markings
Are there any identifying markings, numbers, or inscriptions on the object (e.g., a signature, dedication, title, maker’s marks, purity marks, property marks)?

Distinguishing Features
Does the object have any physical characteristics that could help to identify it (e.g., damage, repairs, manufacturing defects)?

Title
Does the object have a title by which it is known and might be identified (e.g., The Scream)?

Subject
What is pictured or represented (e.g., landscape, battle, woman holding child)?

Date or Period
When was the object made (e.g., 1893, early 17th century, late Bronze Age)?

Maker
Do you know who made the object? This may be the name of a known individual (e.g., Thomas Tompion), a company (e.g., Tiffany), or a cultural group (e.g., Hopi).

Priorities
The following will impact priorities:
- Size and weight of object.
- Ability to protect the collections materials from water, in direct relationship with what was considered before the event (height from flood source and high water levels).
- Ability to locate storage and storage containers.
- Results from the monitoring of temperature, RH, and air circulation.

NOTE: Document what has happened, and report frequently to the person in charge of collections matters—especially if it appears that the conditions are impacting detrimentally on the object, forcing a move.

Handling Techniques
CA Soldiers, CMO planners, and military commanders must—
- Designate a person in charge.
- Document all other object catalog accession identifiers, such as field numbers.
- Document and track all movement of objects, ensuring a chain of possession.
- Use sturdy plastic or wooden boxes to carry small objects, hand-carrying them close to the chest as one would a baby or football.
- Not trust cardboard boxes that are wet or damp.
- Use gloves.
The Council for the Protection of Art Theft (CoPAT) maintains the Object ID. After many meetings and formal surveys polling different institutions and agencies, the members of the original collaboration chose ten key descriptive factors as the most important. The photographic portion of the checklist is very important. Not only does the photographic portion provide a visual reference point, but it can also reinforce descriptive factors that might otherwise be dismissed. In 1999, UNESCO's Intergovernmental Committee for Promoting the Return of Cultural Property passed Resolution 5, which endorsed the Object ID "as the international standard for recording minimal data on movable cultural property" and urged the Director General to recommend that all UNESCO Member States use it to the fullest extent possible.

Object ID Checklist

- Take Photographs
  Photographs are of vital importance in identifying and recovering stolen objects. In addition to overall views, take close-ups of inscriptions, markings, and any damage or repairs. If possible, include a scale or object of known size in the image.

- Answer These Questions:
  - Type of Object
    What kind of object is it (e.g., painting, sculpture, clock, mask)?
  - Materials & Techniques
    What materials is the object made of (e.g., brass, wood, oil on canvas)? How was it made (e.g., carved, cast, etched)?

Figure 6. Object ID Checklist
• If property is being used for military purposes—
  • Determine impact on structures or areas.
  • Ensure posted areas that have been placed off limits are secure.
  • Store and seal all movable contents of value and/or place them in an area that is inaccessible to daily troop traffic.
• Begin screening of civilian directors, custodians, and specialists.
• Prepare monthly status reports.
• Submit requisitions, supply requests, and storage requirements.
• Submit estimates for troop augmentation to complete first-response work.
• Advise area command operations, and prepare any directives required to protect cultural properties from any new units coming into the area.
• Find and begin reconciliation of any acquisitions, catalogs, or reports of inventory that document collection.

Determine transportation requirements if property requires consolidation into a central repository that is either located in the area or one identified off-site.

One of the fastest growing segments of international crime is that of art theft. The key to successful retrieval of stolen art is documentation. In 1993, a collaborative effort of museum professionals, law enforcement officials, personal property appraisers, members of the insurance community and art trade, and other experts from 84 countries developed an international standard—the Object ID Checklist (Figure 6, pages 29 through 31).

• Boxes or crates are not opened more than is necessary.
• Point of contact (POC) is clearly visible.

**TYPES OF CULTURAL PROPERTY**
The types of cultural property are diverse. Following are descriptions followed by examples of the types of cultural property.

**Landscape**
The landscape type includes the following:
• *Terrestrial* includes the following:
  • Natural formations: The Grand Canyon.
  • UNESCO World Heritage Sites: Redwood National Park.
  • Ecological reserves: Yellowstone National Park.
  • Religious and sacred places: Mount Fuji, Japan.
• *Marine* includes the following:
  • Natural formations: Carlsbad Caverns.
  • UNESCO World Heritage Sites: Great Barrier Reef.
  • Ecological reserves: The Everglades.
  • Religious or sacred places: Ganges River, India.

**Built Heritage**
The built heritage type includes the following:
• *Immovable* includes the following:
  • Cities: Dubrovnik, Croatia, and Rome, Italy.
  • Cultural sites (secular, sacred, and religious): Stonehenge and Cliff Dwellings.
Checklists

Within the first 24 hours of identifying the presence of cultural property in an area of operation, CA forces, CMO planners, and military commanders ensure certain tasks are performed. The following is a “checklist” of tasks:

- Locate cultural structures, collection of art treasures, repositories, collections of archives, and records from official lists and intelligence reports received.
- Draft inspection report with initial estimates and condition reports.
- Take necessary security measures.
- Locate superintendents, directors, custodians, and other specialist personnel.
- Advise unit commanders regarding military use or cultural structures, if presently used for such.
- Contact military intelligence assets concerning archives or document repositories.
- Report wanton damage and looting.
- Determine emergency restoration measures required, and draw up supply lists.
- Establish property collection points, and implement necessary property accountability and security measures.

The following tasks are a “checklist” of tasks to be conducted within 30 days:

- Continue periodic inspections of cultural properties and areas.
- Investigate reports of refuges and caches as received.
- Maintain security.

Intangible Heritage

Intangible heritage includes many sources. Sources include song, dance, history, culture, traditions, customs, food, and technical knowledge (for example, Maori hakas, hula dance, and native languages).

Living Collections

Living collections include sources of wildlife and fauna. Sources include botanical gardens, parks, and arboreta (for...
Figure 5. Sample Cultural Site Assessment

EQUIPMENT AND SUPPLIES

Low-sudsing detergents
Bleaches
Sanitizers
Fungicides
Disinfectants
Ammonia
Scouring powders/household cleaners
Rubber gloves
Brooms
Dust pans
Mops, mop buckets, and wringers
Scoops and shovels
Scrub brushes
Sponges and dry rags or cloths
Buckets and tubs
Water hoses and nozzles
Throw-away containers or bags for trash

For example, Royal Botanic Gardens, Kew, England; zoos (Baghdad Zoo, Iraq); and marine parks (Sea World).

The type of equipment and supplies needed by CA and CMO planners and Soldiers may differ from one situation to another. Figures 9 through 11, pages 47 through 50, provide lists of personal, emergency, removal, and cleanup equipment.

Prepared to testify
Name and Address: __________________________
________________________________________
Phone: _____________________

Posting of Hague Convention Sign?
O Yes  O No  O Don't Know

Buckets and tubs
Figure 9. Debris Removal and Cleanup Supplies and Equipment

Information About the Damages (Continued)
Sources of the Information:
O Direct observation
O Documents/What?
O Local people
O Staff
O Eyewitnesses
O Other: __________________________

Prepared to testify
Name and Address: __________________________
________________________________________
Phone: _____________________

Posting of Hague Convention Sign?
O Yes  O No  O Don't Know

Present Function of Building?
O Not used
O Used for normal functions
O Used for other functions
O Used for military functions

Recommendations/Other Information: The project was completed using 100% Commander's Emergency Response Program (CERP) funds at a cost of $50,000 U.S.
Contractor: Eagle AA
Start date: 7/17/2004
Completion: 9/10/2004
Project No: 3-7-04-0006
Information About the Damages (Continued)

Date of Damage: 12/01

Type of Damage:
- Fragmentation and small arms
- Internal damage
  - Yes
  - No
  - N/A
- War damage
  - Yes
  - No

Assessment of damage:
- None
- Light (damage to roof and wall that does not destroy supporting structures)
- Damaged (damage to roof and walls that affects usability of the building)
- Destroyed (only foundations are left)
- Heavily damaged (building totally unusable without reconstruction; skeleton)
- Internal contents intact, but strewn
- Internal contents intact, water damage
- Internal contents stolen
- Contents: _____________________________________________

Were contents evacuated?
- Yes
- No
- N/A

Where are they stored? _______________________________

Under whose authority? ________________________________

Figure 5. Sample Cultural Site Assessment Survey (Continued)

- Hammers: claw and machinists
- Wrenches: pipe, channel-lock, and vise grips
- Pliers: adjustable, lineman’s, and needle-nose
- Screwdrivers: all kinds
- Wood saws
- Hand drill with bits
- Metal saw with blades
- Utility knife with extra blades
- Wire cutters with insulated handles
- Tin snips
- Pipe cutters and possibly pipe threaders
- Bolt cutters
- Pry bar or crowbar
- Axes, including fireman’s axe
- Rope, chain and cable
- Dollies or handcarts
- Folding rule or retractable tape measures
- Block and tackle
- Pit cover hood
- Hydrant and post indicator valve wrenches
- Staple gun and staples
Figure 5. Sample Cultural Site Assessment Survey

GTA 41-01-002

- Emergency gasoline-powered electrical generator
- Portable lights
- Emergency battery lights
- Flashlights or lanterns with extra batteries
- Fire extinguishers (ABC type recommended)
- Battery-operated amplitude modulation (AM) and frequency modulation (FM) radios with extra batteries
- Walkie-talkies with extra batteries
- Portable public address system
- Geiger counter and dosimeters
- Eye protection
- Gas masks with extra canisters and dust masks
- Air breathers with extra oxygen tanks
- Resuscitation equipment
- Water pump
- Extension cords, with ground fault circuit interruptors
- Yellow danger tape

Figure 10. Emergency Equipment

- Necessary protective clothing
- Rubber boots or waders
- Hard hats

Figure 11. Personal Equipment
fit the situation and all personnel canvassing an area use the same template, thereby guaranteeing the consistency of the captured data. When the original unit canvassing the area is relieved, it must provide its replacements with not only the results but also copies of the compilation, master sheets, and modifications, and the original key.

INTERNATIONAL PROTECTIVE SYMBOLS

International protective symbols are used to indicate medical facilities, protected buildings, Civil Defense, and biohazardous installations. Protective symbols, their meanings, and references discussing the symbols are shown in Figure 12, page 51.
objects from flooded basement storage and preventing looting of cultural property by the local populace.

CA forces, CMO planners, and military commanders reevaluate early planning documents by—

- Determining current staff structure and names.
- Determining linkage between identified property and the national organizations for the administration of cultural properties in the country, details of pertinent local legislation, points of contact, and biographical data.
- Reevaluating and analyzing local attitudes toward identified properties while focusing on preventing conflicts with the local population.

CA forces and CMO planners and Soldiers initiate and complete surveys when intelligence may not be readily available or current. They poll other units (including those in redeployment mode), NGOs, and coalition forces in the region for data. They should make the surveys as simple as possible.

The survey shown in Figure 5, pages 24 through 26, is a suggested template. Upon filling in the basic information and grids, the Soldier checks the applicable blocks; for example, type of structure, cause of damage and its result, assessment of past and current situations, and witnesses. Soldiers can then upload the checked information to a computer, providing an overview of the situation. If Soldiers have hand-held devices, then some of the reference data can be preloaded (for example, coordinates and maps), further simplifying the process. The key is to make the interface simple and quick to use. The most obvious benefits of the survey result when CA and CMO planners design it to best

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**GTA 41-01-002**

<table>
<thead>
<tr>
<th>SYMBOL</th>
<th>DESCRIPTION</th>
<th>MEANING</th>
<th>REFERENCES</th>
</tr>
</thead>
<tbody>
<tr>
<td><img src="symbol1.png" alt="Symbol" /></td>
<td>A red cross on a white background, formed by reversing the flag of Switzerland.</td>
<td>These are the symbols of protected medical facilities and personnel. The symbol may be used on buildings, on vehicle body armor, on armbands, or on ID cards.</td>
<td>FM 27-10, Paragraph 29th, page 95.</td>
</tr>
<tr>
<td><img src="symbol2.png" alt="Symbol" /></td>
<td>A red crescent moon with the horn facing right. The horn may or may not touch.</td>
<td>The Red Cross is used by most of the world’s armed forces. The Red Crescent is used by Muslim nations. Personnel and vehicles marked with these symbols are protected from harm as long as they are used solely for medical purposes.</td>
<td>DA Pamphlet 27-161-2, International Law, Volume II, Article 38, page 37.</td>
</tr>
<tr>
<td><img src="symbol3.png" alt="Symbol" /></td>
<td>A red star of David (Magen David), formed by interlocking two red triangles.</td>
<td>The marking for protected cultural, historic, educational, and religious buildings. The protection is from coastal naval bombardment.</td>
<td>FM 27-10, Chapter 2, Section II, Article 46a, page 21.</td>
</tr>
<tr>
<td><img src="symbol4.png" alt="Symbol" /></td>
<td>Square or rectangle sign, the upper triangle white, the lower triangle white.</td>
<td>The marking for protected cultural, historic, educational, and religious buildings. The protection is from civilian bomb shelters.</td>
<td>Training Circular 27-10-1, Section II, Problem 35, page 54.</td>
</tr>
<tr>
<td><img src="symbol5.png" alt="Symbol" /></td>
<td>Three bright orange circles of equal size, on line, and spaced one radius apart.</td>
<td>Works or installations containing dangerous forces. Used to mark explosions, chemical plants, dams, and so on. Not a protective symbol.</td>
<td>GP I/Protocol I Protocol, additional to The Geneva Conventions of 1949 (not ratified by the United States).</td>
</tr>
</tbody>
</table>

Figure 12. Protective Symbols

**SOURCES OF INFORMATION**

CA and CMO planners must have access to a variety of information concerning cultural property. A list of web sites where CA and CMO planners might find helpful information is provided below.


Synchronizing and coordinating CMO civil information activities with targeting objectives across the Operational Fires and Effects Directorate.

Establishing target priorities by reviewing targets to determine the implications under fiscal, claims, international, and U.S. domestic laws.

Provides combat assessment by—

- Monitoring CMO measures of effectiveness and providing input to the CMO Branch and the Combat Assessment Board.
- Evaluating the overall impact and effectiveness of operations on indigenous populations and institutions, to include cultural sites, to meet the commanders’ targeting objectives.

As long as buildings and monuments devoted to religion, art, or charitable purposes, or historical sites are not used for military purposes, they may not be targets. Combatants have a duty to identify such places with distinctive and visible signs. When these buildings or monuments are used for military purposes, they may qualify as military targets. Lawful military targets located near protected buildings are not immune from attack. However, precautions must be taken to limit collateral damage to the protected buildings. Many allies and potential adversaries of the United States are party to the Protection of Cultural Property in the Event of Armed Conflict treaty.

**ON-SITE PLANNING**

CA forces, CMO planners, and military commanders define a specific project objective (from which priorities will follow). Examples would be using Psychological Operations (PSYOP) resources to help a local museum recover damaged...
interpreter. Pages 27 through 30 provide information on setting up and conducting a meeting and certain traits meeting participants may use to turn the meeting in their favor.

PROTECTIVE TARGET PLANNING FOR RELIGIOUS, CULTURAL, AND CHARITABLE BUILDINGS AND MONUMENTS

CA and CMO planners must be actively involved early in the protective target planning process. Normally, protective target planning takes place within the Operational Fires and Effects Directorate at the unit of employment echelon and specifically within the Effects Synchronization Division for CMO planners. The CMO planner within the Effects Synchronization Division, or its equivalent at lower echelons, serves several key functions that relate to the protection of culturally sensitive sites as follows:

- Coordinates plans with non-Department of Defense (DOD) organizations by:
  - Synchronizing nongovernmental organization (NGO) support with overall effects concept and objectives.
  - Monitoring civil engineering and civil support operations performed by DOD, host nation (HN), and NGOs.
- Conducts CMO by:
  - Evaluating the overall impact and effectiveness of operations on indigenous populations and institutions, to include cultural sites, to meet the commanders’ targeting objectives.

nongovernmental body that encompasses museums and archives, libraries, and monuments and sites).


International Council on Archives (ICA), http://www.ica.org/ (decentralized organization that provides archivists with a regional forum internationally and works closely with intergovernmental organizations; for example, UNESCO and International Centre for the Study of the Preservation and Restoration of Cultural Property [ICCROM]).


International Cultural Property Protection, http://exchanges.state.gov/culprop/ (State Department site with links to international laws, U.S. and international law enforcement agencies, and NGOs).


The Staff Judge Advocate answers questions of treaty and legal review as applicable to the protection in areas under military control. It will also be the responsible office to determine adaptive use of a cultural property or building for military purposes.

**Comptroller**

Government funds may only be used to meet emergency needs for the protection of cultural property at local levels. The rule of thumb is to only do the amount of work needed to stabilize a structure or works of art from weather and pilferage. The stabilization may be as little as repairing, replacing, or installing new locks to as much as repairing a roof or windows. The United States (U.S.) Army Defense Federal Acquisition Regulations set the parameters. These regulations will sometimes expand according to situations, treaties, and so on. However, comptrollers must be cautious not to promise full restorations or work beyond that which fills an immediate need for security.

**Intelligence**

Enemy archives can have an additional value. The additional value is derived from archived information that can be used for intelligence purposes or can be exploited.

**Headquarters Element**

As an operation progresses, the headquarters element is important. The headquarters element ensures aerial and artillery bombardment is not targeting protected property.

**Interpreters**

GTA 41-01-001, Civil Affairs Planning and Execution Guide, pages 23 through 26, provides information concerning selection of an interpreter, communication techniques, and the dos and don’ts of working with an
9. This is a very limited class of property and is sometimes not mentioned. It would include such things as court, property banking and other valuable records, museum or cultural property, zoo animals, etc. There is no possible military use, thus no reason to confiscate or seize it. It may be requisitioned under limited circumstances and certainly must be controlled to prevent its damage.

10. Seizure of private movable property is generally limited to any means used to transmit news (CB radio, telephone, telegraph, radio-TV stations, printing plants), means of transportation (including draft animals, weapons and materials-handling equipment), and items directly usable by the military, such as arms, ammunition, explosives, binoculars, armored vests, gas masks, etc. See Article 53 of the Hague Conventions. Other types of private movable property are not subject to seizure.

11. Almost anything needed for the occupation forces may be requisitioned. See Paragraph 412, FM 27-10.

12. Since these categories of property are subject to confiscation or a usufruct, it would be impractical to apply lesser forms of control which would require some form of compensation for use of the property.

13. All property is subject to some form of control by the commander to prevent its use by or for the benefit of the hostile forces or in a manner harmful to the occupant forces. It can also be controlled for preservation and returned to the owner.

14. Real estate or other private immovable property cannot be confiscated by occupying forces, since confiscation implies that full title to the property has passed to the confiscating power without any compensation being required. It may, however, be requisitioned or controlled.

Figure 4. Property Control Matrix (Continued)
1. Property may be destroyed under the rules of military necessity. (See Paragraph 56, FM 27-10, The Law of Land Warfare.) It may be destroyed for sanitary or safety reasons even after the battle. Any enemy military facilities or equipment can be destroyed to prevent future misuse.

2. Paragraph 59a., FM 27-10, states, “All enemy public movable property captured or found on a battlefield becomes the property of the capturing State.”

3. Private property taken on the field of battle believed to have been used by enemy troops to further the fighting is subject to confiscation as booty of war—it has forfeited its right to be treated as private property.

4. City-owned movable (municipal property) is treated like private property and may not be confiscated unless found on the battlefield after its use by the enemy.

5. Paragraph 1, Article 53, of the 1907 Hague Conventions allows confiscation of public movable property which is susceptible of direct or indirect military use. Reasoned judgment dictates that the occupying forces should confiscate only those items necessary for military operations.

6. Article 55 of the Hague Conventions allows the occupant only a usufruct over public immovable property. The right to receive the benefits from and the use of the property means no payment is due for the usufruct, but the property must be maintained by the user. Example: A university dormitory may be taken over by occupying forces for use as a BOQ.

7. Article 46 of the Hague Conventions prohibits confiscation of private property not taken on the field of battle.

8. Paragraph 407, FM 27-10, prohibits seizure of private immovable property, but if the immovable property is an essential part of the movable property, e.g., telegraph and telephone offices and equipment, transportation maintenance areas, etc., then seizure of even the immovable property is allowed. See Note 9.

Figure 4. Property Control Matrix (Continued)
Property Control Matrix

The Property Control Matrix (Figure 4, pages 16 through 18) is a tool for use by CA and CMO planners and military commanders. The matrix covers the rules governing public, municipal, and private movable and immovable property.

![Figure 4. Property Control Matrix](image)

### Figure 4. Property Control Matrix

<table>
<thead>
<tr>
<th>Public movable property (taken of field of battle)</th>
<th>DESTRUCTION</th>
<th>CONFISCATION</th>
<th>SEIZURE</th>
<th>REQUISITION</th>
<th>CONTROL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>1</td>
<td>2</td>
<td>12</td>
<td>12</td>
<td>13</td>
</tr>
<tr>
<td>Public movable property (susceptible of military use)</td>
<td>1</td>
<td>5</td>
<td>12</td>
<td>12</td>
<td>13</td>
</tr>
<tr>
<td>Public movable property (not susceptible of military use)</td>
<td>1</td>
<td>9</td>
<td>9</td>
<td>9</td>
<td>13</td>
</tr>
<tr>
<td>Public immovable property</td>
<td>1</td>
<td>6</td>
<td>6</td>
<td>12</td>
<td>13</td>
</tr>
<tr>
<td>Municipal movable property</td>
<td>1</td>
<td>4</td>
<td>10</td>
<td>11</td>
<td>13</td>
</tr>
<tr>
<td>Municipal immovable property</td>
<td>1</td>
<td>14</td>
<td>8</td>
<td>11, 14</td>
<td>13</td>
</tr>
<tr>
<td>Private movable property</td>
<td>1</td>
<td>7, 14</td>
<td>8</td>
<td>11, 14</td>
<td>13</td>
</tr>
<tr>
<td>Private immovable property</td>
<td>1</td>
<td>7, 14</td>
<td>8</td>
<td>11, 14</td>
<td>13</td>
</tr>
</tbody>
</table>

**NOTE:** Refer to Property Matrix Rules on following page.

Conservation. The profession devoted to the preservation of cultural property for the future. Conservation activities include examination, documentation, treatment, and preventive care, supported by research and education. (American Institute for Conservation)

Conservator. A professional concerned with a number of factors in preserving an object, including determining structural stability, counteracting chemical and physical deterioration, and performing conservation treatment based on an evaluation of the aesthetic, historic, and scientific characteristics of the object. (American Institute for Conservation)

Control. All property located in occupied territory can be controlled to the degree necessary to prevent its misuse by the civilian population, its use for the benefit of hostile forces, or any use harmful to the U.S. and allied forces. (Annex to Hague Convention No. IV, 18 October 1907, Article 43, and Geneva Convention Relative to the Protection of Civilian Persons in Time of War, 12 August 1949, Articles 52–66)

Cultural property. 1. ...Property which, on religious or secular grounds, is specifically designated by each State as being of importance for archaeology, prehistory, history, literature, art or science and which belongs to the following categories:

(a) Rare collections and specimens of fauna, flora, minerals, and anatomy, and objects of paleontological interest;

(b) Property relating to history, including the history of science and technology and military and social history, to the life of national leaders, thinkers, scientists, and
Build additions or alterations that cannot be removed without impairing the underlying structure.

Assume that the only damage is that which can be seen by the naked eye. Buildings will often have secondary or incidental damage.

PUBLIC SAFETY
During the preliminary stages of any disaster, man-made or natural, force protection is the primary concern. CA Soldiers or CMO planners or Soldiers may designate a cultural property as a gathering area for displaced personnel. The staff of an institution or authorities may not know that a cultural property is a designated gathering area for displaced personnel. The rationale for the designation is because of the instant recognizability and visibility of the cultural property. Looting is always a problem. Because of the lucrative black marketeering of cultural property, looting of cultural property has high visibility. On archaeological sites, looting can result in firefights.

PROPERTY CONTROL
CA Soldiers, CMO planners, and military commanders must consider three areas of property control. These areas are—

- Notices posted for the protection of property.
- Inventory and tracking documents necessary to control “plundered” objects.
- Disaster plans that are available for immediate action.
Photograph all stages of clearing, protection, and repair.
Photograph any evidence about the time of and the amount of damage to the building.
Document written and photographic evidence of earlier buildings uncovered by a fire or an artillery blast. Protect the discovery and the current structure.
Provide adequate security around the building.
Estimate relative location of active fronts, military targets, and concentration of troops that will impact stabilization efforts.
Determine location of load-bearing walls, and map location of the weight of the building and/or contents.
Search debris, and salvage any fittings or features of value that remain, removing them from exposure or neglect. This is especially important if the building has to be destroyed.

Do not—
Wash walls to remove “dirt,” as murals may be under residue.
Erect supports or temporary buttresses without professional technical advice. Misplaced supports can destabilize other portions of the building.
Destroy distinctive original features.
Sandblast facades.

Figure 3. Monument (Secular or Religious), Site, or Compound Scenario (Continued)
stonework while it is still very hot, the stonework can disintegrate. If the stonework is allowed to cool down gradually, damage will be only skin deep.

Determine the likelihood of collapse. Analyze key construction factors that should either be kept or destroyed to better maintain the integrity of structure. For example—

+ Search debris, and salvage any fittings or features of value that remain, removing them from exposure or neglect.
+ If the building has to be destroyed, save anything that can be reused, especially as a pattern for the permanent reinstatement of a historic building.

Do—

+ Contact structural engineer, fire protection personnel, contractors, and architects who may know of the building and its construction history.
+ Remove debris and any fire hazards.
+ Turn off all water and gas services, including storage tanks.
+ Seal off soil drains.
+ Support door and window heads where lintels have been burnt.
+ Consolidate holes and chases in wall faces where beams and bond timbers have been consumed.
+ Provide temporary roof, and seal windows, if necessary. Render as weathertight and airtight as possible.

Figure 3. Monument (Secular or Religious), Site, or Compound Scenario (Continued)
Access may be delayed or restricted, even during renovation, if damage is discovered that will impact on human life. Human life is more important than the structural integrity of the building.

Stabilization of buildings cannot be done only on one dimension. Assess stabilization by considering environmental hazards and multiple hazards to protect structures from water, fire, wind, (uncontrolled) freezing, hazardous materials, and civil unrest.

What types of damage can be expected?
- Bomb damage.
- Natural disaster damage.
- Booby traps.
- Appropriation by army.
- Vandalism by looters.

How can buildings be protected?
- Prevent damage or further damage.
- Estimate relative location of active front.
- Estimate proximity of military targets.
- Estimate concentration of troops.
- Estimate prevalence of long-range and aerial bombardment.
- Determine composition of remaining components. For example, marble and stonework in fire are reduced to a friable state. If water is sprayed upon.

Figure 3. Monument (Secular or Religious), Site, or Compound Scenario (Continued)
Sandblast facades.

Build additions or alterations that cannot be removed without impairing the underlying structure.

Assume that the only damage is that which can be seen by the naked eye. Buildings will often have secondary or incidental damage.

Who has authority?

Identify the owners, landlords, real estate agents, and local and central individuals and institutions responsible for the site.

What is valued?

Ask the staff or responsible parties for an assessment of how they value the site. Check with insurance adjusters who may be on site.

Get coordinates of the entire anticipated site and the actual site.

What problems can be expected?

Unsafe or damaged structures.

Ongoing looting of site.

Land mines and unexploded ordnance.

Inappropriate use by refugees or others (for example, temporary habitation).

Competing claims of ownership and responsibility.

Traditional engineering solutions may conflict with or damage cultural value.

Donation (also known as an instrument of donation or deed of gift). A contract transferring title to personal property without recompense. This signed instrument establishes and sets down conditions governing the transfer of title to documents and specifies any restrictions on access or use. (Society of American Archivists)

Due diligence. The care that a reasonable person exercises under the circumstances to avoid harm to other persons or their property. (Merriam-Webster’s Collegiate Dictionary, Tenth Edition)

Emergency action. Such action can be taken when sites are in jeopardy from pillage, dismantling, dispersal, or fragmentation that is, or threatens to be, of crisis proportions. (UNESCO web site)

Ethnological object. Product of a tribal or nonindustrial society that is important to the cultural heritage of a people because of its distinctive characteristics, comparative rarity, or its contribution to the knowledge of the origins, development, or history of that people. (Convention on Cultural Property Implementation Act. Partial text of Public Law 97-446 [House of Representatives 4566], 96 Statute 2329, approved 12 January 1983; as amended by Public Law 100-204 [House of Representatives 1777], 101 Statute 1331, approved 22 December 1987)
Provide temporary roof, and seal windows, if necessary. Render as weathertight and airtight as possible.

Photograph all stages of clearing, protection, and repair.

Photograph any evidence about the time of and the amount of damage to the building.

Document written and photographic evidence of earlier buildings uncovered by a fire or artillery blast. Protect the discovery and the current structure.

Provide adequate security around the building.

Estimate relative location of active fronts, military targets, and concentration of troops that will impact stabilization efforts.

Determine location of load-bearing walls, and map the location of the weight of the building and/or contents.

Search debris, and salvage any fittings or features of value that remain, removing them from exposure or neglect. This is especially important if the building has to be destroyed.

Do not—

- Wash walls to remove “dirt,” as murals may be under residue.
- Erect supports or temporary buttresses without professional technical advice. Misplaced supports can destabilize other portions of the building.
- Destroy distinctive original features.

Figure 2. Museum, Library, or Archives Scenario (Continued)

Examination. The investigation of the structure, materials, and condition of cultural property, including the identification of the extent and causes of alteration and deterioration. (American Institute for Conservation)

File. Some or all records and nonrecord materials of an office or department. (Society of American Archivists)

Groups of buildings. Groups of separate or connected buildings that, because of their architecture, their homogeneity, or their place in the landscape, are of outstanding universal value from the point of view of history, art, or science. (UNESCO World Heritage Convention, Article 1)

Heritage Preservation (formerly known as the National Institute for Conservation [NIC]), Heritage Preservation works to ensure the preservation of America’s collective heritage. It works with the nation’s leading museums, libraries and archives, historic preservation organizations, and historical societies to inform the public of the need to preserve our collective heritage. The Heritage Emergency National Task Force (formerly the National Task Force on Emergency Response) helps individuals and institutions protect their collections in times of disaster. Its Emergency Response and Salvage Wheel is an informational tool used by archives, museums, and libraries across the country. (A Spanish version is also available.) The Task Force is cosponsored with the Federal Emergency Management Agency. The Heritage Preservation may be contacted at 1012 14th Street NW, Suite 1200, Washington, DC 20005.

Historic area. A synonym for a designated historic district or conservation area, which denotes a neighborhood unified by a similar use, architectural style, and/or historical development. (Heritage Canada Foundation, 1983)
**What types of damage can be expected?**

- Bomb damage.
- Natural disaster damage.
- Booby traps.
- Appropriation.
- Vandalism by looters.

**How can buildings be protected?**

- Prevent damage or further damage.
- Estimate relative location of active front.
- Estimate proximity of military targets.
- Estimate concentration of troops.
- Estimate prevalence of long-range and aerial bombardment.

**What to do and what not to do:**

**Do—**

- Contact structural engineer, fire protection personnel, contractors, and architects who may know of the building and its construction history.
- Remove debris and any fire hazards.
- Turn off all water and gas services, including storage tanks.
- Seal off soil drains.
- Support door and window heads where lintels have been burnt.
- Consolidate holes and chases in wall faces where beams and bond timbers have been consumed.

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**Inventory.** 1. An itemized list of current assets. 2. The act or process of taking an inventory. *(Merriam-Webster’s Collegiate Dictionary, Tenth Edition)*

**Landmark.** 1. A district, site, building, structure or object, in public or private ownership, judged … to possess national significance in history, archeology, architecture, engineering, and culture. 2. A structure (as a building) of unusual historical and usually aesthetic interest; especially: one that is officially designated and set aside for preservation. *(Merriam-Webster’s Collegiate Dictionary, Tenth Edition)*

**Library.** 1. A place in which literary, musical, artistic, or reference materials (as books, manuscripts, recordings, or films) are kept for use but not for sale. 2. A collection of such materials. *(Merriam-Webster’s Collegiate Dictionary, Tenth Edition)*

**Loan.** A contract between a lender and the borrower of an object. The contract outlines the conditions and the length of the loan. *(American Association of Museums)*

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**Historic garden.** An architectural and horticultural composition of interest to the public from a historical or artistic point of view. As such, it is considered a monument. *(ICOMOS Florence Charter, 1982)*

**Indian lands.** Lands of Indian tribes, or Indian individuals, which are either held in trust by the United States or subject to a restriction against alienation imposed by the United States, except for any subsurface interests not owned or controlled by an Indian tribe or Indian individual. *(Section 470bb, Title 16, United States Code (16 USC 470bb)*

**Interpol.** International Criminal Police Organization. Headquartered in Paris, Interpol maintains a list of stolen art works. *(Interpol Web site)*

**Inventory.** 1. An itemized list of current assets. 2. The act or process of taking an inventory. *(Merriam-Webster’s Collegiate Dictionary, Tenth Edition)*

**Landmark.** 1. A district, site, building, structure or object, in public or private ownership, judged … to possess national significance in history, archeology, architecture, engineering, and culture. 2. A structure (as a building) of unusual historical and usually aesthetic interest; especially: one that is officially designated and set aside for preservation. *(Merriam-Webster’s Collegiate Dictionary, Tenth Edition)*

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**Loan.** A contract between a lender and the borrower of an object. The contract outlines the conditions and the length of the loan. *(American Association of Museums)*

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**Figure 2. Museum, Library, or Archives Scenario (Continued)**
Maintain communication with local staff, and make periodic inspections of the site.

Do not—

- Occupy the site with a military unit. Any occupation or activity on the site that disturbs the surface in any way will damage the site further. The only exception to this is demining or removing unexploded ordnance.
- Conduct any excavation or attempt restoration of the site buildings.
- Use the area or the surrounding area as landing strips or pickup zones. The rotor wash will generate an unacceptable wind force that can unearth sites and sandblast exposed areas, prematurely eroding the structure.

Who has authority?

- Identify the local and central individuals and institutions responsible for the site.

What is valued?

- Ask the staff or responsible parties for an assessment of how they value the site.
- Get coordinates of the entire anticipated site and the actual site.

What problems can be expected?

- Unsafe or damaged structures.
- Ongoing looting of site.
- Land mines and unexploded ordnance.
- Inappropriate use by refugees or others (for example, temporary habitation).

Location record. A file or a portion of a file or a notation that specifies the exact and current location of all objects located in a collection. In a disaster, this record is also an annotation of all the temporary repositories where the object has been until it is returned to its rightful place, whether that is on exhibit or in storage. (American Association of Museums)

Manuscripts. Individual documents or groups of records having historical value or significance that are not “official records” of university departments or offices. These include personal papers (written or typewritten), individual documents of special importance, collections of documents, and the records of nonuniversity organizations. (Society of American Archivists)

Mitigation. Actions or treatment which lessen, eliminate, or compensate for the adverse effects of undertakings to historic properties. These actions may include, but are not limited to: (1) moving the undertaking to avoid effects; (2) reducing the extent of the effects by redesigning the undertaking; (3) compensating for the effects by repairing, rehabilitating, or restoring the affected historic properties; (4) preservation and protection actions during actual implementation of the undertaking; and/or (5) compensating for the effect by documenting the historic property, moving the historic property to a protected area, or conducting data recovery. (Secretary of Interior’s Standards and Guidelines Note on Documentation and Treatment of Historic Properties, Historical Documentation, Architectural and Engineering Documentation, and Archeological Documentation)

Municipal property. Property owned by the citizens of the town that must be treated like private property and cannot be
What problems can be expected?

- Unsafe or damaged structures.
- Ongoing looting of site.
- Land mines and unexploded ordnance.
- Inappropriate use by refugees or others (for example, temporary habitation). Farming or grazing livestock may be common practice; however, before accepting their presence, check with local authorities.
- Competing claims of ownership.
- Uncovering of unknown archaeological sites, geological formations, or fossils by extreme weather or natural disasters.

What types of damage can be expected?

- Bomb damage.
- Vehicular damage.
- Digging by army.
- Digging by looters.

What to do and what not to do:

Do—
- Document site condition through photographs.
- Post guards to prevent looting.
- Post notices if site is mined or has unexploded ordnance, and inform appropriate military authority.
- Inform local staff or responsible individuals of what you are doing, and enlist their aid.

(Continued)
immediate danger of destruction or collapse. If destruction or collapse is imminent—

• Extinguish active fire or stanch flooding.
• Prohibit demolition or debris removal, except under supervision and as a public safety measure.
• Do as little as possible, and as much as necessary to stop active damage and avoid further damage.

• Protection. Place cultural structures off limits to military and civilian personnel, and post security around the area. Inform the chain of command of particularly valuable or sensitive material so it can be sealed or isolated.

SCENARIOS

When dealing with cultural property, Soldiers may find themselves faced with several scenarios. These scenarios may include archaeological (Figure 1, pages 6 and 7); museum, library, or archives (Figure 2, pages 8 through 11); or monument, site, or compounds (Figure 3, pages 11 through 15).

Who has authority?

• Identify the local and central individuals and institutions responsible for the site.

What is valued?

• Ask the staff or responsible parties for an assessment of how they value the site.
• Get coordinates of the entire anticipated site and the actual site.

Figure 1. Archaeological Site Scenario

displaying live specimens of plants and animals, such as botanical and zoological gardens, aquaria, and vivaria; (iii) Science centers and planetaria; (iv) Nonprofit art exhibition galleries, conservation institutes, and exhibition galleries permanently maintained by libraries and archives centers; (v) Nature reserves; (vi) International or national or regional or local museum organizations, ministries or departments, or public agencies responsible for museums as per the definition given under this article; (vii) Nonprofit institutions or organizations undertaking conservation, research, education, training, documentation, and other activities relating to museums and museology; (viii) Cultural centers and other entities that facilitate the preservation, continuation, and management of tangible or intangible heritage resources (living heritage and digital creative activity). (ICOM)

National historic landmark. A historic property that meets the criteria of the National Register of Historic Places and has been designated by the Secretary of the Interior for its special national importance in the history of the United States. (National Register of Historic Places)

National Registry of Natural Landmarks. The official listing of all national natural landmarks in the United States. (National Register of Historic Places)

National significance. Denotes a site, which exemplifies one of a natural region’s characteristic biotic or geologic features, which has been evaluated using Department of the Interior or the relevant Ministry of Culture’s standards, as one of the best examples of that feature known. (National Historic Preservation, as amended in Section 470, Title 16, United States Code [16 USC 470])
quick assessment of the situation, start communicating with experts. (Sometimes doing nothing is better than doing something wrong.)

Documentation. Create accurate documentation. Documentation is very important when canvassing an impact area or a new location. It is also very important to ensure the safety and preservation of individual objects. In addition to immediate photographic documentation, a full inventory of buildings and collections (library, archive, and museum) should be undertaken if the property has been disturbed in any way. To create accurate documentation—

- Document the situation, global positioning system (GPS) quadrants, conditions, and relevant notes.
- Document photographically the situation as you encounter it in as much detail as possible.
- Use the best camera available, and protect the film, videotape, or digital records from loss or deterioration. These records will be invaluable when the professionals arrive.
- Determine from local professional staff or responsible individuals if an inventory exists and if it is up to date.
- Assist local staff by providing appropriate tools for conducting an inventory.
- Conditions of imminent destruction or collapse. Take action without advice of preservation or conservation professionals only if the building or collection is in

Natural heritage. For the purposes of this Convention, the following shall be considered as “natural heritage”: natural features consisting of physical and biological formations or groups of such formations, which are of outstanding universal value from the aesthetic or scientific point of view; geological and physiographical formations and precisely delineated areas which constitute the habitat of threatened species of animals and plants of outstanding universal value from the point of view of science or conservation; natural sites or precisely delineated natural areas of outstanding universal value from the point of view of science, conservation, or natural beauty. (UNESCO World Heritage Convention 1972, Article 2)

Personal papers. Records of a nonofficial or private nature that relate to an individual’s affairs or to the collecting activity of an individual. Papers or collections from individuals are subject to the person’s disposition and access instructions. (Society of American Archivists)

Preservation. 1. The protection of cultural property through activities that minimize chemical and physical deterioration and damage and that prevent loss of informational content. The primary goal of preservation is to prolong the existence of cultural property. (American Institute for Conservation) 2. The act or process of applying measures to sustain the existing form, integrity, and material of a building or structure, and the existing form and vegetative cover of a site. It may include initial stabilization work, where necessary, as well as ongoing maintenance of the historic building materials. (United States of America Secretary of the Interior’s Standards for Historic Preservation, 1979)

Provenance. For works of art and historic objects, the background and history of ownership. Anthropological
federal, international, local, civilian, and military. The JAG office briefing would be given before unit deployment as a response to a natural disaster here in the United States or entry into a combat zone elsewhere.

CA Soldiers may not be able to stop damage. However, CA Soldiers can reduce the risk of further destruction if they keep the following general principles in mind when they are responsible for cultural property or sites:

- **Planning.** In advance of a mission, gain as much information as possible about what kinds of cultural resources might be encountered. Use this information to prepare for appropriate action with the appropriate materials or equipment.

- **Identification of cultural heritage resources and the people responsible for them.** First, gather and exchange information. Identify monuments, museums, libraries, archives, religious buildings, and any other institutions or collections at risk. Since during peacetime some person or organization is responsible for the place in question, find out who or what that authority is. Engage the authority as soon as conditions permit. (The authority will be the best source of information on previous status of the place, what has happened, and what needs doing first. The authority will also know about any relevant records or registers that might exist.) Keep notes as you go, and keep the appropriate authorities up to date on your plans.

- **Technical advisors.** Find out who are the best technical advisors, and contact them as soon as possible. After a

collections often utilize the word *provenience*, defining an object in terms of a specific geographic location of origin. For scientific collections, the acceptable term is *locality*, meaning specific geographic point of origin. (American Association of Museums)

**Records.** ...All books, papers, maps, photographs, machine-readable materials, or other documentary materials, regardless of physical form or characteristics, made or received by an agency of the United States Government under Federal law or in connection with the transaction of public business and preserved or appropriate for preservation by that agency or its legitimate successor as evidence of the organization, functions, policies, decisions, procedures, operations, or other activities of the Government or because of the informational value of the data in them. (Section 3301, Title 44, United States Code [44 USC 3301])

**Registrar.** An individual assigned the responsibility for the processing of an object into a collection and maintaining the records for the management as well as its final disposition. A registrar also often arranges loans, shipping, customs and insurance that is relative to that object. (American Association of Museums)

**Requisition.** Taking of movable or immovable property only for occupation needs. It can only be used in the occupied territory where it was found. The owner must be compensated for his property as soon as possible. (Annex to Hague Convention No. IV, 18 October 1907, Articles 46–48, and Geneva Convention Relative to the Protection of Civilian Persons in Time of War, 12 August 1949, Articles 52–66)
WHAT IS CULTURAL PROPERTY?

Cultural heritage and cultural property comprise the full range of nonrenewable remains or products of human activity or occupation. Examples include—

- Historic and ancient buildings or their ruins.
- Works of art.
- Archaeological sites and artifacts.
- Shipwrecks.
- Museum and library collections.
- Sacred places such as sanctuaries, shrines, churches, mosques, temples, and cemeteries.

In short, cultural property is the tangible representation of significant human events, beliefs, and values.

WHY DO WE NEED TO PROTECT CULTURAL PROPERTY?

Protection of cultural property is mandated by federal and international law. Violators will be prosecuted in court and in the blaze of media attention.

GENERAL PRINCIPLES

Because of its emotional context, cultural property is particularly vulnerable in times of conflict. Combatants may exact political retribution by targeting symbols of their enemies' cultural identity. There is also the question of competing priorities for limited resources in securing the cultural properties. There is the temptation for wanton looting and destruction for either money or power.

All ranks within a unit must be aware of the requirement to protect cultural property. It is equally critical that all commanders up and down the chain of command receive a briefing from the Judge Advocate General (JAG) office on the laws governing cultural property. These laws include...
this aid. It should be used with Field Manual (FM) 3-05.401, Civil Affairs Tactics, Techniques, and Procedures; Graphic Training Aid (GTA) 41-01-001, Civil Affairs Planning and Execution Guide; and applicable operation plans (OPLANs).

The proponent of this aid is the United States Army John F. Kennedy Special Warfare Center and School (USAJFKSWCS). Submit comments and recommended changes to Commander, USAJFKSWCS, ATTN: AOJK-DTD-CA, Fort Bragg, NC 28310-5000.

Unless this publication states otherwise, masculine nouns and pronouns do not refer exclusively to men.

capacities in diverse fields. In short, UNESCO promotes international cooperation among its 190+ Member States and six Associate Members in the fields of education, science, culture and communication. (UNESCO Web site)

Usufruct. Right of use of enemy government property at no cost, in effect as a trustee, and without any degradation or deterioration to the property occupied. Under the Hague Regulations of 1907, Article 53, an army of occupation can only take possession of cash, funds, and realizable securities that are strictly the property of the State, depots of arms, means of transport, stores and supplies, and generally all movable property belonging to the state that may be used for military operations. Under Article 55, “the occupying State shall be regarded only as administrator and usufructuary of public buildings, real estate, forests, and agricultural estates belonging to the hostile State, and situated in the occupied country. It must safeguard the capital of these properties, and administer them in accordance with the rules of usufruct.”

Under Article 46, private property cannot be confiscated. (Hague Convention of 1907, Article 55)

Vital record. A record containing information essential to reestablish or continue an organization in the event of a disaster. Vital records comprise the records necessary to recreate the organization’s legal and financial status and to determine the rights and obligations of employees, customers, stockholders, and citizens. (Society of American Archivists)